Portland / Vancouver 1-5 Transportation and Tradi Partnership 1-5: Delta Park to Lombard Project

I-5: Delta Park to Lombard Project

Environmental Assessment

Draft - March 18, 2004

Transportation Performance: The Context

The I-5 Corridor between Portland and Vancouver is one of the region's most heavily used freeway corridors. It is an important transportation route for commuters getting to jobs and for the movement of freight. This corridor provides access to over half the Portland/Vancouver region's industrial land.

In the absence of both freeway and transit investment in the corridor, congestion and delay will grow steadily due to population and employment growth, resulting in weekday morning and evening periods of congestion spreading into the midday. Growth will also result in weekend and midday congestion in the corridor.

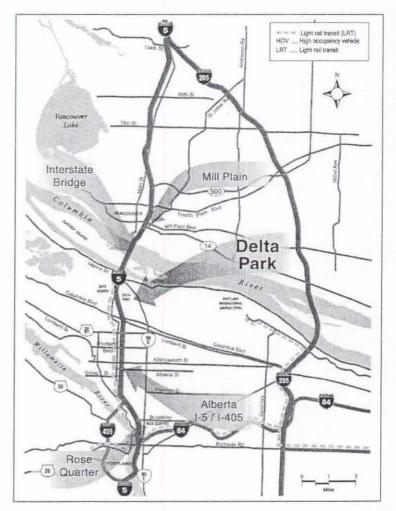
The I-5 Partnership Strategic Plan calls for a series of road, transit, and transportation demand management projects in the corridor. The objective of these proposed projects is to manage the transportation system by providing reliability and improved traffic operations in the corridor for most of the day. The proposed projects will not eliminate rush hour congestion, which is a fact of life in an urban area and is to be expected and tolerated to some degree.

Congestion experienced along high volume corridors such as I-5 is often a function of specific bottlenecks resulting from capacity and/or operational constraints. The bottlenecks create extended traffic back-ups over longer corridor segments.

The I-5: Delta Park to Lombard project is the most prominent/immediate of five bottlenecks along the corridor and is the first of the proposed projects that the region is developing.

ODOT is assessing a project to add a third lane in the southbound direction between Delta Park and Columbia Blvd., so that the freeway is continuously three-lanes in each direction. We are also exploring ways to provide more direct access to and from I-5 via Columbia Blvd.

The I-5: Delta Park to Lombard project will address one of the many capacity and operational problems in the I-5 Corridor. The project is not a silver bullet for the Corridor's problems and even after it is completed, substantial problems will continue to exist on I-5 both up-stream and down-stream of the project area primarily during the morning hours. However, it is the logical first step in a series of projects to address I-5's problems.



Page 1

What Happens If We Do Nothing?

Comparing conditions today on I-5 southbound between SR 500 in Washington and I-84 in Oregon, with 2025 No Build conditions the following can be expected to occur:

- Population and employment growth in the region will result in a substantial increase in congestion and delay for all vehicles and all time periods in the I-5 corridor. Current forecasts show a 14-19% increase in southbound weekday traffic levels and 26% increase in weekend traffic levels compared to today.
- Congestion in the I-5 corridor will be a common occurrence. The heaviest congestion will continue to be during weekdays in the morning, but substantial increases in delay will occur at the corridor's bottlenecks during the mid-day and evening, and on the weekends. Vehicle hours of delay, vehicle hours of travel will increase.
- Mid-day and evening congestion resulting from the I-5 Delta Park to Lombard bottleneck will create back-ups that extend across the Interstate Bridge and affect a critical area for the movement of freight (SR 500 to Columbia Blvd.).

What Happens If We Fix The Bottleneck?

Compared to 2025 No Build, adding a third lane southbound in the I-5 Delta Park to Lombard project area is the first step to alleviating traffic problems in the I-5 corridor and can be expected to:

- Eliminate the most prominent/immediate of five bottlenecks along the I-5 study corridor.
- Provide capacity to accommodate some of the expected growth in southbound travel demand, especially the growing demands during the weekday, mid-day and evening periods and during the weekend.
- Notably reduce weekday mid-day and evening congestion, as well as weekend congestion.
- Importantly, the additional lane would improve travel southbound predictability in the I-5 Bridge Influence Area for trucks during key truck usage periods.
- Maintain/modestly improve delay and travel times in the corridor.
- Produce notable positive changes in weekday morning, mid-day and evening, as well as weekend traffic congestion on I-5 southbound in the northern 1/3 of the corridor.
- Produce minimal changes in morning traffic congestion on I-5 southbound in the southern 2/3 of the corridor, but positive changes in weekday, mid-day and evening conditions, as well as weekend conditions.
- Produce minimal changes in traffic on arterial streets near the corridor.
- Produce modest decrease in access to I-5 for close in Portland neighborhoods.

Downstream bottlenecks at the Alberta/I-5/I-405 and at the Rose Quarter will continue to exist during peak periods. Evening congestion and traffic back-ups in these areas are expected to increase with the release of the Delta Park bottleneck.

What Happens if The New Lane is Operated as an HOV Lane in the Morning?

- Providing a third lane through the Delta Park to Lombard area of I-5 opens up the
 possibility of establishing a high occupancy vehicle (HOV) lane southbound in the morning
 during the peak period. A HOV lane is one tool that can be used to manage corridor
 mobility and performance.
- The goal of an HOV lane is to increase corridor person trips by providing HOV users with travel times savings and improved reliability.
- HOV lane performance is affected by its length and termini. The location of the HOV lane also has a bearing on overall freeway performance during morning peak hours of operation.
- Four southbound scenarios were evaluated for the I-5: Delta Park to Lombard project. Three scenarios include one or more segments of HOV lanes and one scenario includes no HOV lane. All scenarios consider the weekday a.m. peak period only. Relative to these four scenarios the following can be expected:
 - Providing a southbound HOV lane in Oregon, whether contiguous with the Washington HOV lane or not, would substantially: improve travel times for HOV users, increase the number of persons through the corridor each hour, and decrease single-occupant vehicle (SOV) trips during the a.m. peak period.
 - While the HOV lane would provide significant benefits for users of the lane, the tradeoff is substantially increased travel times and traffic back-ups for SOV users and, importantly, trucks.
 - A southbound HOV lane in Oregon would provide moderately better access to the freeway at on-ramps for vehicles traveling from close-in Portland neighborhoods.
 - A continuous HOV lane across the Interstate Bridge would provide the greatest benefits in terms of HOV user travel times and person through put in the corridor.
 - With a southbound HOV lane in Oregon, HOV users would experience congestion at the end of the HOV lane by 7:30 a.m. due to back-ups at the Rose Quarter area; this would decrease the travel time savings for HOV users in the later hours of the lane's operation.
 - Providing a southbound HOV lane also has a number of policy benefits including:
 - Providing transportation options other than the single occupant vehicle
 - Providing a good interim step toward high capacity transit in the corridor
 - Building transit ridership in the corridor

Delta Park Project Meeting

Clark County Public Service Center, 1300 Franklin, Sixth Floor March 11, 2004, 9:30 to 11:00

AGENDA

ITEMS

I. Review of VISSIM Traffic Analysis for the Delta Park Project (9:30-9:50)

II. Key Issues, Results, Key Messages (9:50-10:30)

- III. Bi-State Committee Delta Park Presentation (10:30-10:50)
- IV. Next Steps, Critical Decisions (10:50-11:00)

NOTES

- Project description, forecast year, network assumptions, model calibration, range of alternatives
- Summary of results, morning peak period, with/without HOV lane, midday
- Overall findings/message
- Three-lanes? HOV lane? Interchange alternative?
- HOV lane: WA only, WA/OR, WA/OR and across I-5 Bridge
- Current northbound and southbound HOV lanes
- Benefits of project, phasing in context of other I-5 corridor bottlenecks
- Confirmation of need for 3-lanes
- Issues/context for determining the HOV decision
- Federal and State funding strategies
- Delta Park Citizen Committee
- Update to JPACT/Metro and RTC

Key Questions:

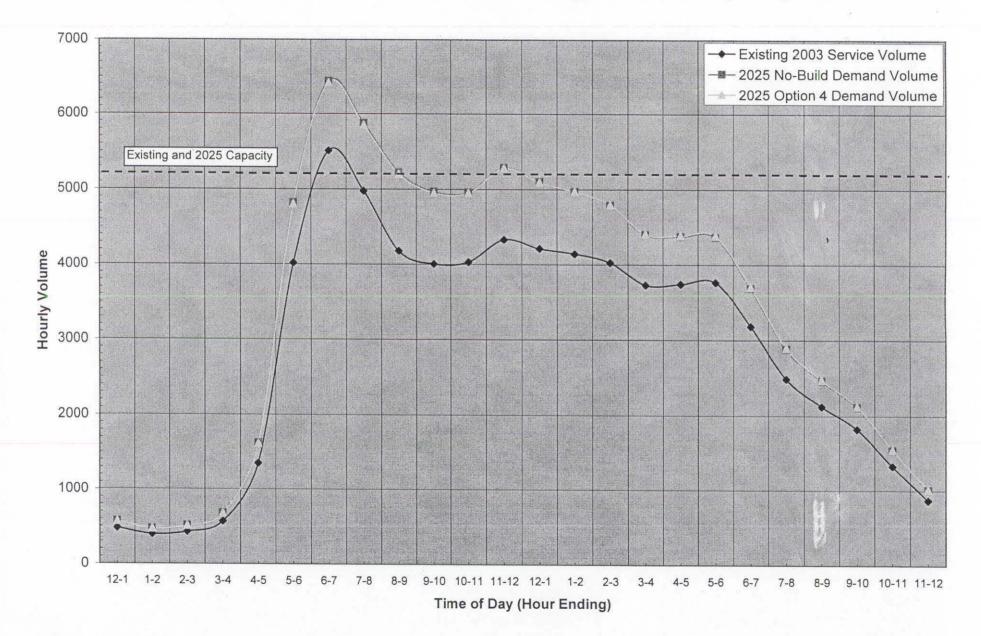
- 1. Add the lane and fix the bottleneck now?
- 2. HOV?
- 3. Interchange configuration?

Key Messages:

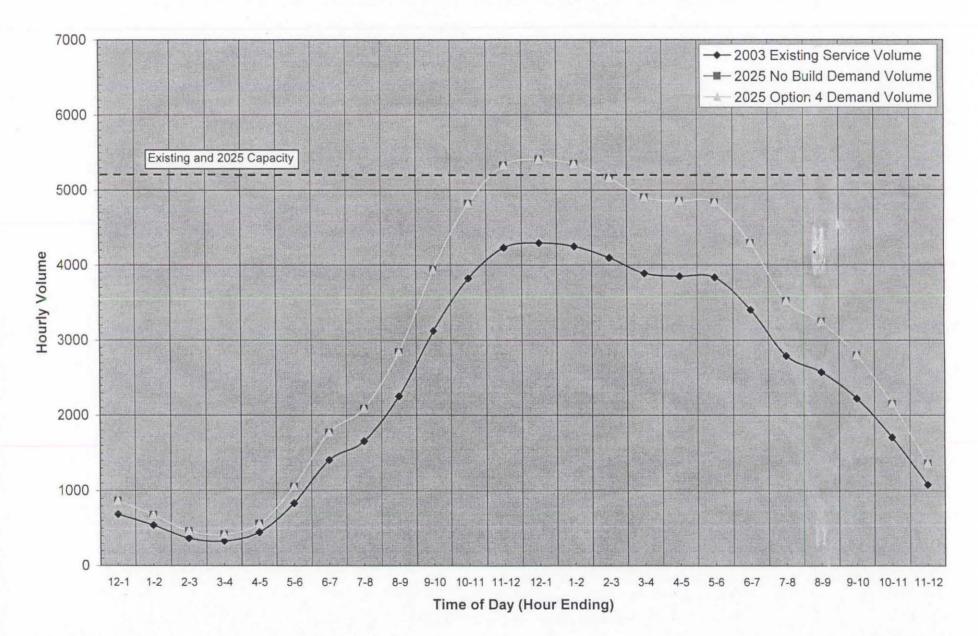
- 1. Growth over the next 20 years will have a significant impact on the I-5 corridor.
- The I-5 Delta Park area is the most prominent of 5 key bottlenecks it is an important first step, but will not solve all of the corridor's problems – upstream and downstream problems will continue to exist.
- 3. Build or No Build there will be significant A.M. congestion
- 4. The big benefits from the I-5 Delta Park project are in the mid-day, evenings and weekends. The Bridge Influence Area and trucks are the winners.

Upcoming Meetings:

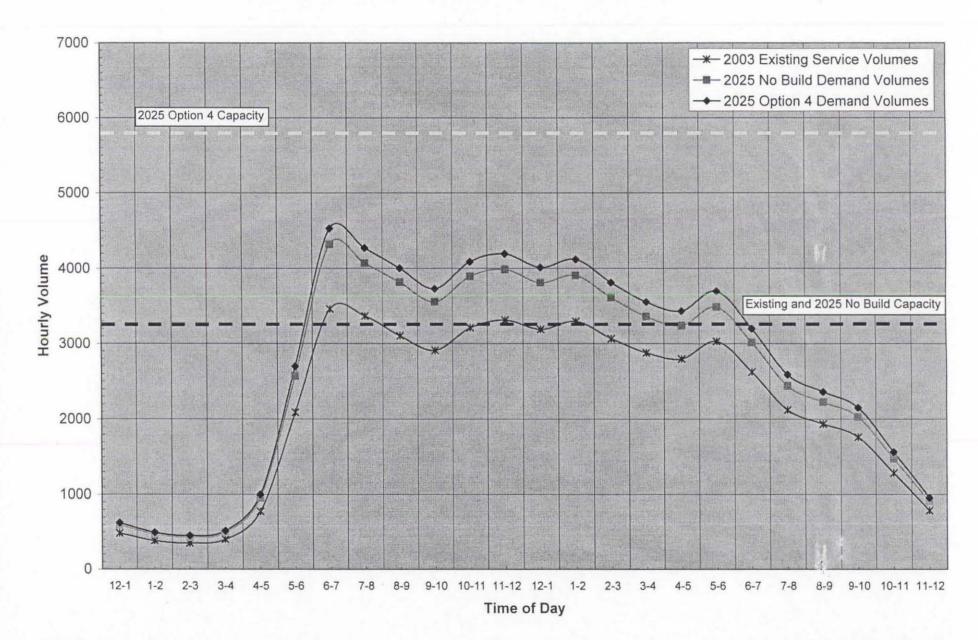
- Bi-State Coordinating Committee March 25th
- CAC/EJWG Meeting April 5th



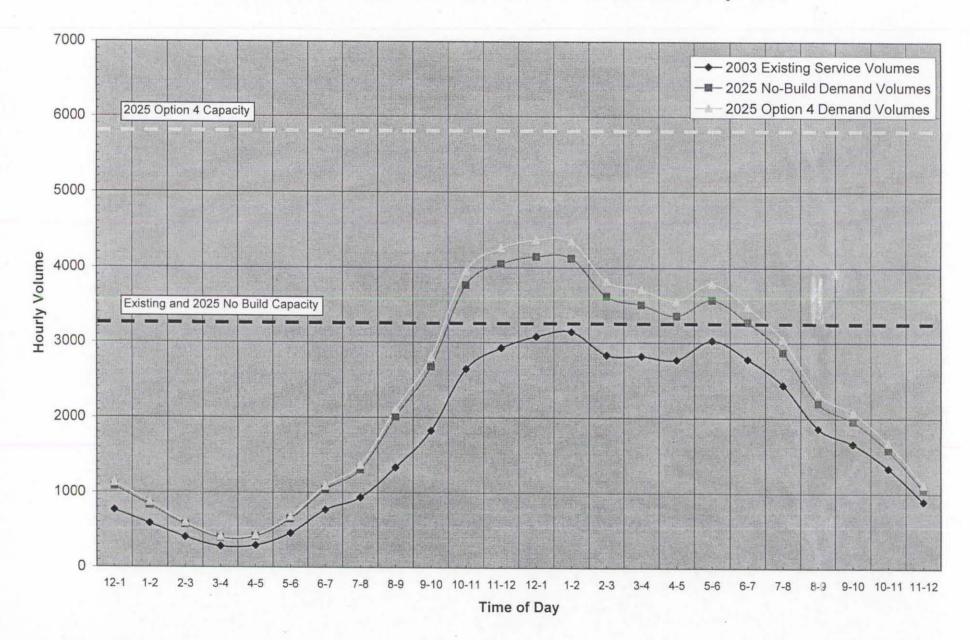
Service and Demand Volumes at I-5 Columbia River Bridge ATR - SB Weekday Hourly Profile



Service and Demand Volumes at I-5 Columbia River Bridge ATR - SB Weekend Hourly Profile

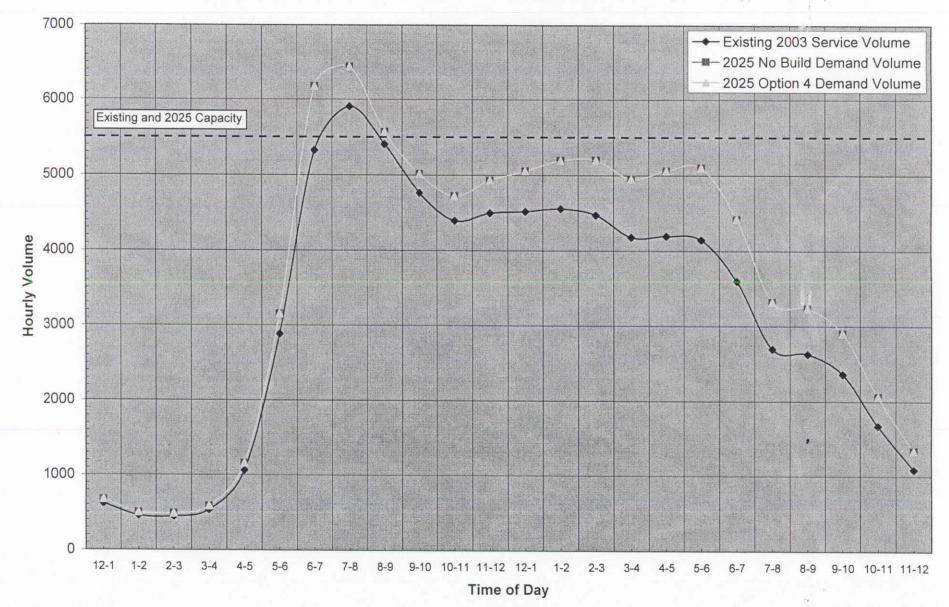


Service and Demand Volumes through Delta Park - SB Weekday Hourly Profile



Service and Demand Volumes through Delta Park - SB Weekend Hourly Profile

Slide Package A

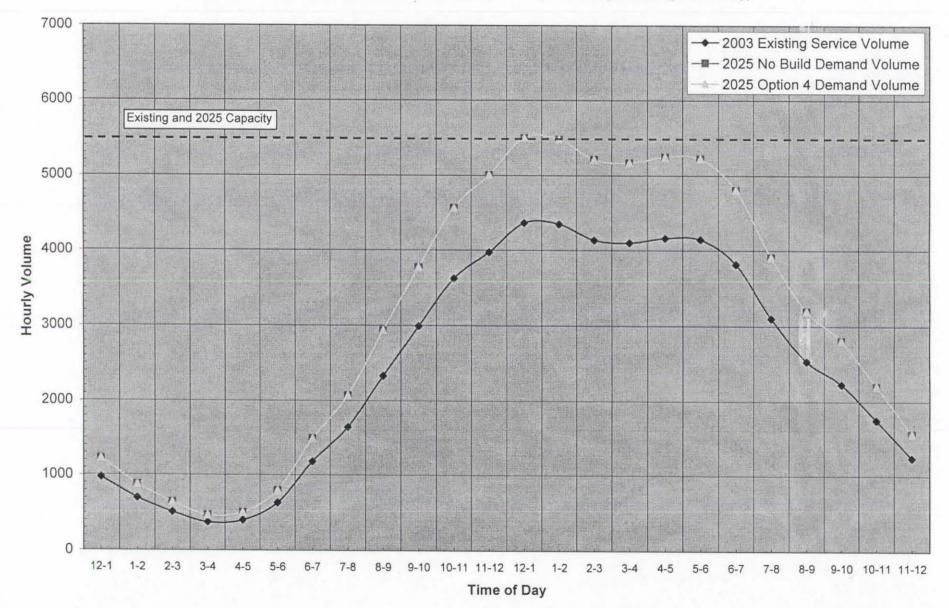


Service and Demand Volumes at Ainsworth ATR - SB Weekday Hourly Profile

(Ainsworth ATR located between SB Portland Blvd. on-ramp and SB Alberta/Going St. off-ramp)

Service and Demand Volumes at Ainsworth ATR - SB Weekend Hourly Profile

(Ainsworth ATR located between SB Portland Blvd. 0n-ramp and SB Alberta/Going St. off-ramp)

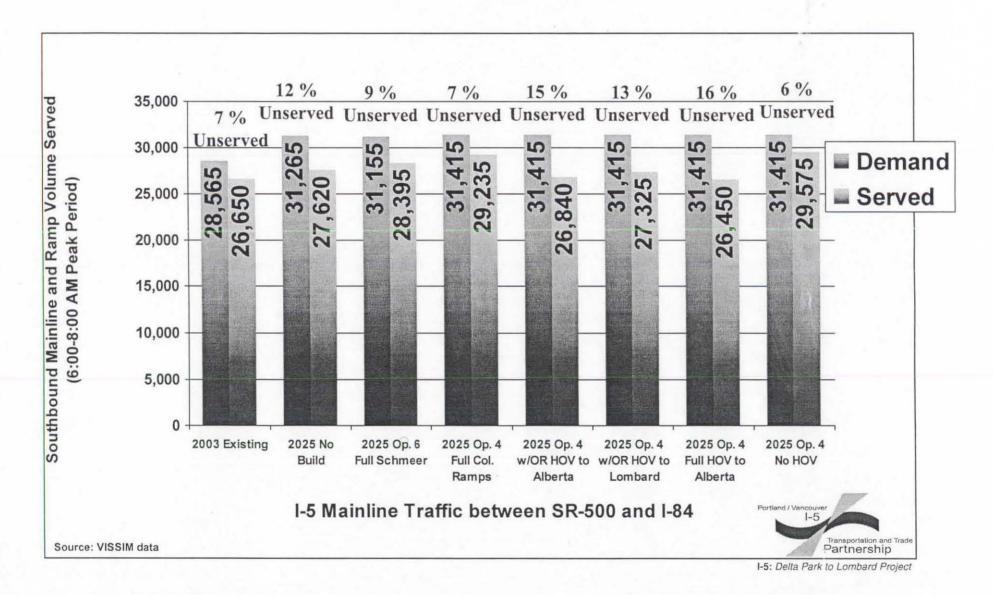


Slide Package D

DRAFT as of 2-26-04

Southbound Total I-5 Vehicles Served

(AM Peak Period)

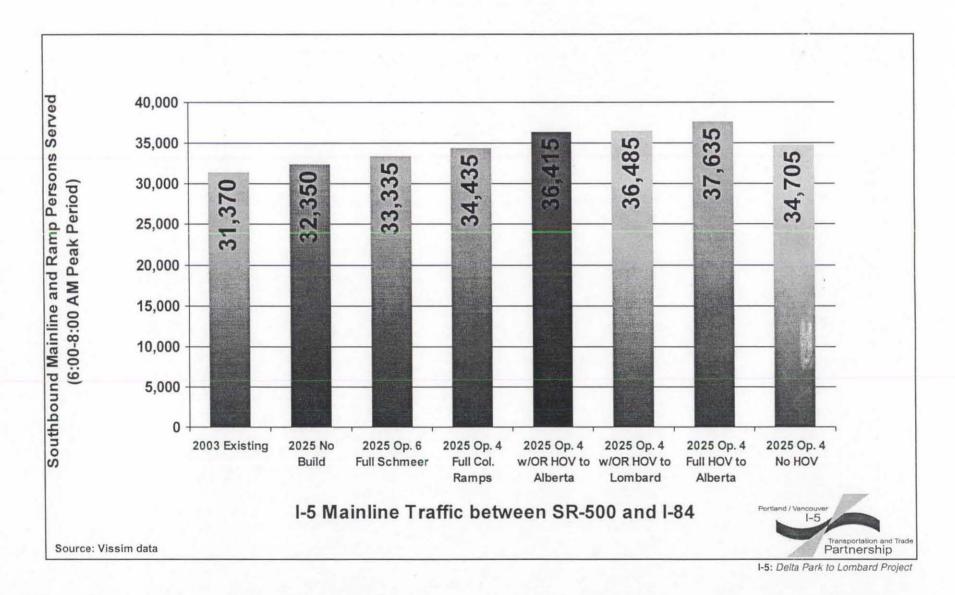


Slide Package D

DRAFT as of 2-26-04

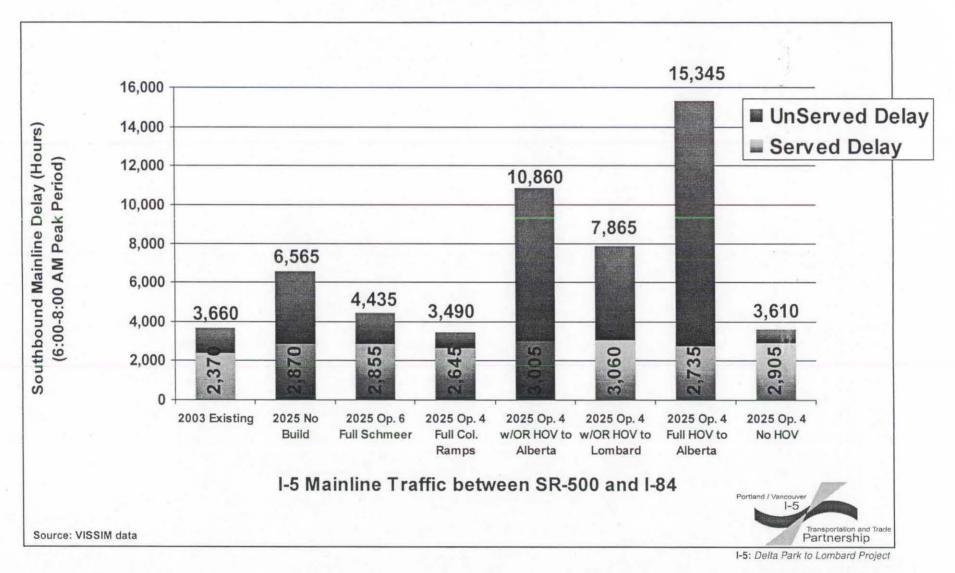
Southbound Total I-5 Person Served

(AM Peak Period)



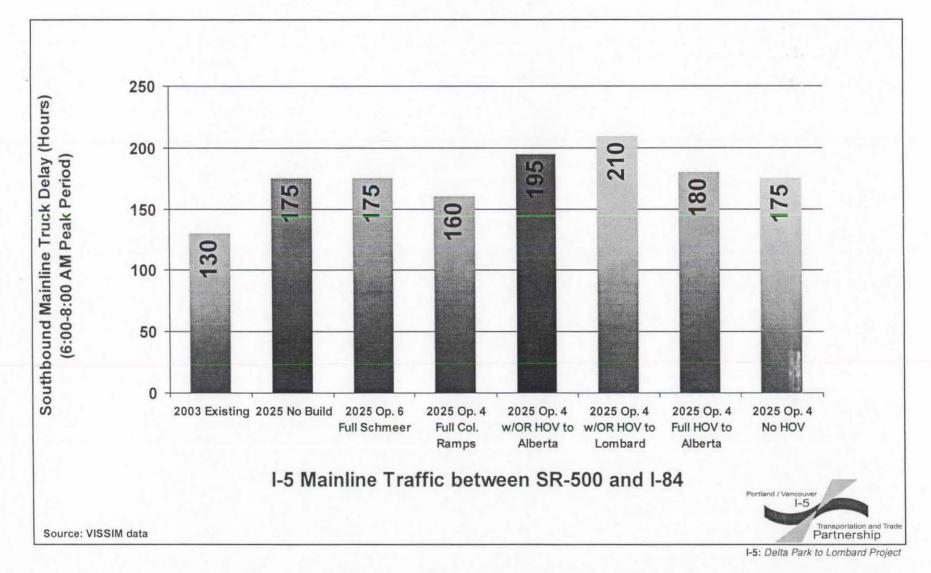
Slide Package F DRAFT as of 2-26-04 Southbound Vehicle Hours of Delay

Along I-5 from SR-500 to I-84 (AM Peak Period) Served and Unserved



Slide Package F DRAFT as of 2-26-04 Southbound Truck Hours of Delay

Along I-5 from SR-500 to I-84 (AM Peak Period) Served Only

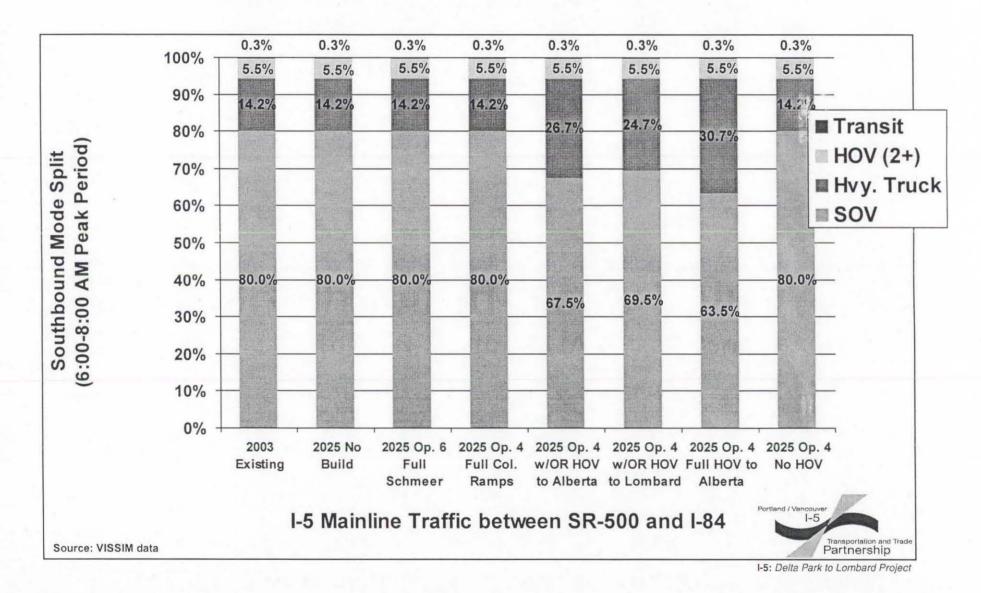


Slide Package G

DRAFT as of 2-26-04

Southbound Mode Split

Along I-5 from SR-500 to I-84 (AM Peak Period)





I-5: Delta Park to Lombard Project

March 2004

Environmental Assessment

Transportation Performance: The Context

The I-5 Corridor between Portland and Vancouver is one of the region's most heavily used freeway corridors. It is an important transportation route for commuters getting to jobs and for the movement of freight. This corridor provides access to over half the Portland/Vancouver region's industrial land.

In the absence of both freeway and transit investment in the corridor, congestion and delay will grow steadily due to population and employment growth, resulting in weekday morning and evening periods of congestion spreading into the midday. Growth will also result in weekend midday congestion.

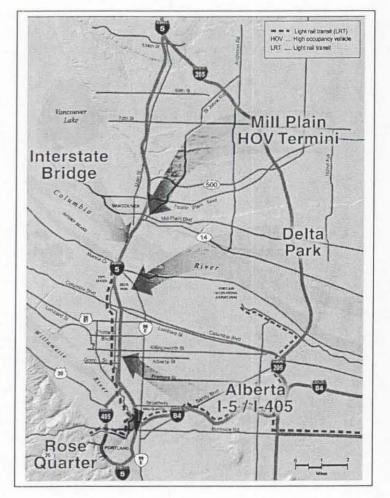
The I-5 Partnership Strategic Plan calls for a series of road, transit, and transportation demand management projects in the corridor. The objective of these proposed projects is to manage the transportation system by providing reliability and lack of congestion in the corridor for most of the day. The proposed projects will not eliminate rush hour congestion, which is a fact of life in an urban area and is to be expected and tolerated to some degree.

Congestion experienced along high volume corridors such as I-5 is often a function of specific bottlenecks resulting from capacity and/or operational constraints. The bottlenecks create extended traffic back-ups over longer corridor segments.

The I-5: Delta Park to Lombard project is the most prominent/immediate of five bottlenecks along the corridor and is the first of the proposed projects that the region is developing.

ODOT is assessing a project is to add a third lane in the southbound direction between Delta Park and Columbia Blvd., so that the freeway is continuously three-lanes in each direction. We are also exploring ways to provide more direct access to and from I-5 via Columbia Blvd.

The I-5: Delta Park to Lombard project will address <u>one</u> of the many capacity and operational problems in the I-5 Corridor. The project is not a silver bullet for the Corridor's problems and even after it is completed, substantial problems will continue to exist on I-5 both up-stream and down-stream of the project area primarily during the morning hours. However, it is the logical first step in a series of projects to address I-5's problems.



What Happens If We Do Nothing?

Comparing conditions today on I-5 southbound between SR 500 in Washington and I-84 in Oregon, with 2025 No Build conditions the following can be expected to occur:

- Population and employment growth in the region will result in a substantial increase in congestion and delay for all vehicles in the I-5 corridor. Current forecasts show a 14-19% increase in southbound weekday traffic levels and 26% increase in weekend traffic levels.
- Congestion in the I-5 corridor will be a common occurrence. The heaviest congestion will continue to be during weekdays in the morning, but substantial increases in delay will occur at the corridor's bottlenecks during in the mid-day and evening, and on the weekends. Vehicle hours of delay, vehicle hours of travel will increase.
- Mid-day and evening congestion resulting from the I-5 Delta Park to Lombard bottleneck will create back-ups that extend across the Interstate Bridge and affect a critical area for the movement of freight (SR 500 to Columbia Blvd.).

What Happens If We Fix The Bottleneck?

Compared to 2025 No Build, adding a third lane southbound in the I-5 Delta Park to Lombard project area is the first step to alleviating traffic problems in the I-5 corridor and can be expected to:

- Eliminate the most prominent/immediate of five bottlenecks along the I-5 study corridor.
- Provide capacity to accommodate some of the expected growth in southbound travel demand, especially the growing demands during the weekday, mid-day and evening periods and during the weekend. Travel demands during these time periods are expected to exceed today's available capacity in just a X years.
- Notably reduce weekday mid-day and evening congestion, as well as weekend congestion.
- Importantly, the additional lane would improve travel southbound predictability in the I-5 Bridge Influence Area for trucks during key truck usage periods.
- · Maintain/modestly improve delay and travel times in the corridor.
- Produce notable positive changes in weekday morning, mid-day and evening, as well as weekend traffic congestion on I-5 southbound in the northern 1/3 of the corridor.
- Produce minimal changes in morning traffic congestion on I-5 southbound in the southern 2/3 of the corridor, but positive changes in weekday, mid-day and evening conditions, as well as weekend conditions.
- Produce minimal changes in traffic on arterial streets near the corridor.
- Produce modest changes in access to I-5 for close in Portland neighborhoods.

Downstream bottlenecks at the Alberta/I-5/I-405 and at the Rose Quarter will continue to exist during peak periods. Evening congestion and traffic back-ups in these areas are expected to increase with the release of the Delta Park bottleneck.

What Happens if The New Lane is Operated as an HOV Lane in the Morning?

- Providing a third lane through the Delta Park to Lombard area of I-5 opens up the
 possibility of establishing a high occupancy vehicle (HOV) lane southbound in the morning
 during the peak period. A HOV lane is one tool that can be used to manage overall peak
 period freeway performance, including upstream and downstream traffic effects.
- The goal of an HOV lane is to increase corridor person trips by providing HOV users with travel times savings and improved reliability.
- HOV lane performance is affected by its length and termini. The location of the HOV lane also has a bearing on overall freeway performance during morning peak hours of operation.
- Four southbound scenarios were evaluated for the I-5: Delta Park to Lombard project. Three scenarios include one or more segments of HOV lanes and one scenario includes no HOV lane. All scenarios consider the weekday a.m. peak period only. Relative to these four scenarios the following can be expected:
 - Providing a southbound HOV lane in Oregon, whether contiguous with the Washington HOV lane or not, would substantially: improve travel times for HOV users, increase the number of persons through the corridor each hour, and decrease single-occupant vehicle (SOV) trips during the a.m. peak period.
 - While the HOV lane would provide significant benefits for users of the lane, the tradeoff is substantially increased travel times and traffic back-ups for SOV users and trucks.
 - A southbound HOV lane in Oregon would provide moderately better access to the freeway at on-ramps for vehicles traveling from close-in Portland neighborhoods.
 - A continuous HOV lane across the Interstate Bridge would provide the greatest benefits in terms of HOV user travel times and person through put in the corridor.
 - With a southbound HOV lane in Oregon, HOV users would experience congestion at the end of the HOV lane by 7:30 a.m. due to back-ups at the Rose Quarter area; this would decrease the travel time savings for HOV users in the later hours of the lane's operation.

6. Avoid or Minimize Adverse Impacts to Neighborhoods/Community:

- 6.1 Impacts to property
 - Acres of additional property required for right-of-way or easement purposes
 - Number of homes and businesses ODOT will need to purchase for right-ofway or easement purposes
 - · Number of involuntary home and/or business displacements anticipated
 - Change in property access
- 6.2 Impacts to recreation
- 6.3 Impacts to bicyclists and pedestrians
- 6.4 Impacts to employment and business opportunities
- 6.5 Impacts to visual resources, aesthetics
- 6.6 Incremental noise impacts
- 6.7 Impacts to event traffic

7. Avoid or Minimize Adverse Construction Impacts:

- 7.1 Impacts on businesses and local residents from construction
- 7.2 Traffic disruptions on I-5 during construction
- 7.3 Noise impacts during construction

8. Provide Environmental Justice:

- 8.1 Avoid, minimize or mitigate disproportionate adverse impacts on low income and minority communities in the project area.
 - Analysis of how all adverse impacts from the project impact low income and minority communities in the project area including impacts to transportation

facilities, the natural environment, the cultural and built environment, and construction impacts.

- 8.2 Project elements and enhancement measures that benefit impacted low-income and minority communities.
 - Analysis of elements and enhancement measures that benefit impacted lowincome and minority communities including benefits to transportation facilities, the natural environment, the cultural and built environment and construction benefits
- 9. Cost:
 - 9.1 Minimize project construction costs
 - Estimates of the project capital costs
 - · Estimates of project operating and maintenance costs

- a sold or tell surface. Agriculture list of the shift of the
- solar sino includente area care caledare de target d
 - TO THE PARTY OF THE REAL PROPERTY OF THE PARTY OF THE PAR
 - when the many contracts of the
 - Sound star monial boner i

Himes, Dale

From: Sent: To: Subject: Anderson, Karyn Friday, October 03, 2003 10:09 AM Himes, Dale FW: I-5 Delta Park: Oct 6th CAC and EJWG Meeting Agenda



Draft Mtg Agenda 10-6-03.doc

Hi Dale, Note below that the Delta Park to Lombard meeting has changed locations on October 6th. Also, below is the meeting agenda for that evening. fyi :)Karyn

----Original Message-----From: Kate.H.DEANE@odot.state.or.us [mailto:Kate.H.DEANE@odot.state.or.us] Sent: Tuesday, September 30, 2003 5:58 PM To: CarlFlipper@comcast.net; chrisbailey@oregoncc.org; dan.green@roadway.com; dspahr@ups.com; darambula@ca-city.com; ellenbeaton@msn.com; berlioz@teleport.com; omot53@aol.com; jwish@independentdispatch.com; tracy.whalen@escocorp.com; brillobrain@ureach.com; csherrard@vhausa.com; dfrei@teleport.com; ejco@teleport.com; lakesr49@msn.com; krisl@eocwa.org; msolano@worksystems.org; entienne01@yahoo.com Cc: vbrown@jlainvolve.com; nanci@lunajimenezseminars.com; kkibler@jlainvolve.com; ssharpe@parametrix.com; edp@c-tran.org; Kurt.S.JUN@odot.state.or.us; andersonk@wsdot.wa.gov; Gabe.Onyeador@pdxtrans.org; tarnold@ch2m.com; Steven.M.HARRY@odot.state.or.us; Aaron.J.ISENHART@odot.state.or.us; jeffrey.graham@fhwa.dot.gov; john.gillam@pdxtrans.org; John.E.OSBORN@odot.state.or.us; Wilton.A.ROBERTS@odot.state.or.us; April.S.SIEBENALER@odot.state.or.us; steve.gerber@pdxtrans.org; Susan.A.WHITNEY@odot.state.or.us Subject: I-5 Delta Park: Oct 6th CAC and EJWG Meeting Agenda

Note Change in Meeting Location -- See Below !!!

Hello all -

Attached is the meeting agenda for our next meeting on October 6th. I look forward to seeing you all.

Please note the change in meeting location. We are meeting at:

Oregon Association of Minority Entrepreneurs 4134 N Vancouver Ave in Portland

Driving directions: From I-5 Northbound, Exit at Killingsworth/Alberta #303 - toward Swan Island, turn right onto N Alberta St and then right onto N Vancouver street.

From I-5 Southbound: Exit Albert st #303 - toward Swan Island, turn left onto N Alberta St, turn right onto N Vancouver Avenue.

I-5: Delta Park to Lombard Project CAC & EJWG Meeting #7

October 6, 2003 5:30 - 7:30 PM Oregon Association of Minority Entrepreneurs (OAME), 4134 N. Vancouver Ave in Portland

Draft Agenda

Meeting Purpose

- Review Alternative Analysis data
- Build relationship between committee members
- Discuss Design Workshop goals and outcomes

5:30 Welcome, Introductions and Agenda Review

- Introduce new Project Director, April Siebenaler
- Review previous meeting summaries (6/16)
- Review EJWG meetings summaries and outcomes (i.e. changes in venue, meeting structure, etc.)
- Announcements
- Agenda

5:35 Small Group Introductions

- Full names
- Highlight from the summer

5:40 Reportback on Alternatives Analysis

Presentation of general findings of alternative analysis (Kate)

5:55 Small Group Discussions

- Discuss & clarify understanding of alternative analysis data
- Log unanswered questions for review at next meeting

6:10 Activity & Debrief

- Goal clarification
- Team building

6:35 Break

6:45 Presentation of Design Workshop

- Outline of Design Workshop goals and structure (Kate)
- Overview of Design Workshop timeline and logistics
- Introduce Design Workshop Project Manager, Sumner Sharpe

7:00 Committee Break-out Sessions on Design Workshop

- Role of committee members
- Scheduling of committee members
- Suggestions for specific materials requests (i.e. maps, view, charts, information, etc.)
- Ideas for setting up & staffing the EJ station (EJWG only)

7:30 Next Meeting Reminder, Thanks and Adjourn

I-5: Delta Park to Lombard Project CAC & EJWG Meeting #7

October 6, 2003 5:30 - 7:30 PM Oregon Association of Minority Entrepreneurs (OAME), 4134 N. Vancouver Ave in Portland

REVISED Draft Agenda

Meeting Purpose

- Review Alternative Analysis data
- Build relationship between committee members
- · Discuss Design Workshop goals and outcomes

5:30 Welcome, Introductions and Agenda Review

- Introduce new Project Director, April Siebenaler
- Review previous meeting summaries (6/16)
- Review EJWG meetings summaries and outcomes (i.e. changes in venue, meeting structure, etc.)
- Announcements
- Agenda

5:35 Small Group Introductions

- Full names
- Highlight from the summer

5:40 Reportback on Alternatives

· Overview of alternatives and status of analysis (Kate)

5:55 Small Group Discussions

- Discuss & clarify understanding of alternative analysis data
- Log unanswered questions for review at next meeting

6:10 Activity & Debrief

- Goal clarification
- Team building

6:35 Break (review of draft Design Workshop materials)

6:45 Presentation of Design Workshop

- · Outline of Design Workshop goals and structure (Kate)
- Overview of Design Workshop timeline and logistics
- Introduce Design Workshop Project Manager, Sumner Sharpe

7:00 Committee Break-out Sessions on Design Workshop

- Role of committee members
- Scheduling of committee members
- Suggestions for specific materials requests (i.e. maps, view, charts, information, etc.)
- Ideas for setting up & staffing the EJ station (EJWG only)

7:30 Next Meeting Reminder, Thanks and Adjourn



Purpose and Need: I-5: Delta Park to Lombard Project

Project Background and Context

Interstate 5 is the only continuous freeway on the West Coast, connecting Canada and Mexico through the states of Washington, Oregon and California. It provides for high capacity, high-speed traffic movement in urban and rural areas. I-5 is a part of the National Highway system, it is a state designated freight route, and is Oregon's most heavily used roadway. In the Portland/Vancouver region, this freeway connects downtown Portland, through north and northeast Portland to Vancouver, Washington. The Portland/Vancouver region is the fourth largest urban area that I-5 travels through.

The project area for this Environmental Assessment is on I-5 in Portland, between Delta Park (at Victory Boulevard) and the Lombard interchange. I-5 in the project area is a major freight and commuter roadway. Just north of the project area, at the Columbia River, I-5 provides a critical connection to two major ports, deep-water shipping, up-river barging, two transcontinental rail lines, and much of the region's industrial land. For residents in the Portland and Vancouver area, the I-5 Bridge provides one of two crossings of the Columbia River for transit and automobiles. It connects the communities of Portland and Vancouver for work, recreation, shopping and entertainment purposes. An average of 125,000 trips are made across the I-5 Bridge every day. In the project area I-5 carries approximately 109,100 vehicles daily, with trucks accounting for 14% of the traffic. The posted speed on the highway within the project area is 55 m.p.h..

In general, I-5 is three through lanes in each direction in the Portland/Vancouver metropolitan area. In the project area, I-5 is only a 2-lane section in the southbound direction between Victory Blvd. and the Columbia Blvd. on-ramp. The Columbia Blvd. on-ramp becomes the third southbound lane on the freeway. The two-lane section creates a bottleneck that results in congestion, poor lane balance and the freeway not being used to its full capacity. In 1998, the northbound section of the project area was modified to provide a third lane. This third lane was added by strengthening shoulder areas and re-striping the freeway. On the Columbia Boulevard and Columbia Slough structures in the project area, the re-striping of the freeway has resulted in inadequate shoulder and median width. The left travel lane currently operates as a high-occupancy vehicle lane in the evening between 3:00 p.m. and 6:00 p.m. on weekdays. In the project area, both northbound and southbound, the freeway has substandard shoulders, medians, and acceleration and deceleration lanes for ramps.

The I-5: Delta Park to Lombard project is in the Metro Regional Transportation Plan; it was also recommended in the Portland/Vancouver I-5 Transportation and Trade Partnership Strategic Plan.

As Adopted by CAC and EJWG on May 12 2003

Project Purpose

The **purpose** of the I-5: Delta Park to Lombard project is to relieve southbound congestion problems, and to improve the safety, operation and efficiency of the existing highway in the project area.

Project Need

The need for this project is generated by:

- Congestion created when the southbound freeway capacity decreases from three through lanes to two through lanes.
- Safety and operational concerns created by merging vehicles where the southbound freeway capacity decreases from three through lanes to two through lanes.
- Safety and operational concerns created by the lack of shoulders and medians on the Columbia Slough Bridge and the Columbia Boulevard structures in the northbound direction.
- Safety and operational concerns at entrance and exit ramps in the project area.
- Industrial business and job growth in the vicinity of the project area.

Discussion:

The efficiency and operation of I-5 is compromised by the current configuration of I-5 in the project area. On average, 109,100 vehicles use the freeway in the project area every day.

The primary problem in the southbound direction is poor lane balance. Interstate 5 in the Portland/Vancouver area is generally three lanes in each direction. In the project area however, there is a .81 mile-long section of the freeway that is only two lanes. One of the three southbound travel lanes ends just before the Victory Boulevard interchange and does not pick up again until the Columbia Boulevard on-ramp. Regular traffic back-ups occur during the morning commute period as a result of the disruption of traffic flow from merging vehicles and the lane reduction.

The primary problem in the northbound direction is the lack of shoulders on the freeway bridges over Columbia Boulevard and the Columbia Slough. In 1998 a third travel lane was added to I-5 northbound between Columbia Boulevard and Victory Boulevard. The third travel lane was added by re-striping the freeway, and widening and strengthening the shoulders where possible. On the Columbia Boulevard and Columbia Slough bridges there was no room for a shoulder when the freeway was re-striped. The lack of shoulders has significant operational implications. There is no place for disabled vehicles to park so that flow of the travel lanes can be maintained. There is also no room for driver error and recovery.

The I-5: Delta Park to Lombard project area is the gateway to over half the region's industrial land, two transcontinental railways and the Ports of Portland and Vancouver. Attracting and

As Adopted by CAC and EJWG on May 12 2003

retaining businesses in the I-5 corridor requires a well functioning transportation system that provides good access to industrial areas. Every day, approximately 15,000 trucks travel in the project area. Planned growth in the region's industrial areas is expected to contribute to a growth in truck traffic of 50% or higher. The I-5: Delta Park to Lombard project is one of a series of highway, transit, transportation demand management and heavy rail investments planned for the Portland/Vancouver I-5 corridor to address the long-range mobility needs of the corridor and to strengthen the access to the industrial areas served by the corridor.

Project Goals and Objectives

Goals

- Meet the project purpose and need by developing a design solution for the project that balances community concerns, transportation needs, environmental impacts, and regulatory requirements.
- Collaboratively develop project elements and mitigation and enhancement measures that will help to improve the livability of the community, including the natural environment.

Objectives

Natural Environment:

• Avoid or minimize adverse impacts to: air quality, wildlife habitat, and water resources.

Cultural and Built Environment:

- Avoid or minimize involuntary displacement of homes and businesses.
- Minimize the need to purchase property for right-of-way or easement purposes.
- · Avoid or minimize incremental noise impacts of the built project.
- Avoid or minimize impacts to archaeological and historic resources.

Transportation:

- Avoid or minimize negative impacts on other highways and streets.
- Do not preclude future options to construct a full access interchange at Columbia Boulevard (or consider other viable options).
- Meet sound engineering practices and safety requirements.

Construction:

- Avoid or minimize construction impacts on businesses and local residents
- Minimize traffic disruptions during construction.
- Minimize noise impacts during construction.
- Minimize project construction costs.

Environmental Justice:

- Avoid or minimize disproportionate adverse impacts on low income and minority communities in the project area.
- Collaboratively develop project elements and enhancement measures to ensure that the impacted low-income and minority communities do receive benefits from the project.

As Adopted by CAC and EJWG on May 12 2003

Evaluation Factors Adopted June 16, 2003

Transportation and Trade Partnership

I-5: Delta Park to Lombard Project

Portland / Vancouver

1-5

1. Improve Transportation Performance:

- 1.1 Reduce congestion and delay
 - Travel time for autos, trucks and transit during morning rush hour to and from key locations in the I-5 corridor
 - "Level of service" in the project area
 - Daily hours of truck delay
 - Travel time for trucks to and from I-5 industrial locations
- 1.2 Improve safety and efficiency
 - Number of traffic conflict points difficult merges, for example
 - Impacts on emergency vehicle access
 - Impacts on incident management access
 - "Level of service" in the project area
- 1.3 Meet safety requirements

2. Conform to state, regional and local plans

- 2.1 Comprehensive plans
- 2.2 I-5 Transportation and Trade Partnership Final Strategic Plan

3. Avoid or Minimize Adverse Impacts on Other Transportation Facilities:

- 3.1 Impacts on other highways and streets
 - Change in traffic volumes (autos and trucks) on selected arterial roads
 - Change in traffic volumes on I-5 south of the project area (up to I-84 interchange).
 - Change in traffic I-5 operations north of the project area (up to Columbia River)

- 3.2 Ability to construct a full access interchange at Columbia Boulevard in the future
- 3.3 Ability to construct I-5 "Bridge Influence Area" improvements in the future
- 4. Avoid or Minimize Adverse Impacts to the Natural Environment: (Direct, indirect and cumulative impacts)
 - 4.1 Impacts to air quality
 - Production of standard pollutants in the study area
 - · Production of toxic pollutants in the study area
 - 4.2 Impacts to wildlife habitat
 - Impacts to fish, wildlife, and sensitive, threatened and endangered species and their habitats
 - 4.3 Impacts to water resources
 - Impacts to water quality and quantity
 - 4.4 Impacts to wetlands
 - Acres, types and quality of wetlands and riparian areas impacted
 - 4.5 Hydraulic impacts
 - Floodways
 - Flood plains
 - 4.6 Hazardous materials impacts
 - 4.7 Noise impacts
 - Increase due to project
- 5. Avoid or Minimize Adverse Impacts to the Cultural and Built Environment:
 - 5.4 Impacts to archaeological resources
 - 5.5 Impacts to historic resources

"No person in the United States shall, on the ground of race, color, or national origin be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any program or activity receiving Federal financial assistance."

- Title VI of the Civil Rights Act of 1964

"Each Federal agency shall make achieving environmental justice part of its mission by identifying and addressing, as appropriate, disproportionately high and adverse human health or environmental effects of its programs, policies, and activities on minority populations and low-income populations."

- Executive Order 12898, Federal Actions to Address Environmental Justice in Minority Populations and Low-Income Populations, 1994 Safety and mobility are two of the U.S. Department of Transportation's (DOT's) top priorities. Achieving environmental justice is another undeniable mission of the agency.

A 1994 Presidential Executive Order directed every Federal agency to make environmental justice part of its mission by identifying and addressing the effects of all programs, policies, and activities on "minority populations and low-income populations." The DOT's environmental justice initiatives accomplish this goal by involving the potentially affected public in developing transportation projects that fit harmoniously within their communities without sacrificing safety or mobility.

Environmental justice and Title VI are not new concerns. Today, because of the evolution of the transportation planning process, they are receiving greater emphasis. Effective transportation decision making depends upon understanding and properly addressing the unique needs of different socioeconomic groups. This is more than a desktop exercise; it requires involving the public. The U.S. DOT is committed to this more comprehensive, inclusive approach. These changes make sure that every transportation project nationwide considers the human environment. Use the information in this brochure to learn how to promote environmental justice and ensure nondiscrimination in your community.

WHAT IS ENVIRONMENTAL JUSTICE?

There are three fundamental environmental justice principles:

• To avoid, minimize, or mitigate disproportionately high and adverse human health and environmental effects, including social and economic effects, on minority populations and low-income populations.

• To ensure the full and fair participation by all potentially affected communities in the transportation decision-making process.

 \cdot To prevent the denial of, reduction in, or significant delay in the receipt of benefits by minority and low-income populations.



Context-Sensitive Design: Harlem Gateway Corridor, New York.

Transportation Enhancement Program funds help the Harlem community participate in a design process that improves the public streetscape through new lighting, tree planting, pedestrianfriendly design, and murals celebrating the community's cultural heritage.

IS ENVIRONMENTAL JUSTICE A NEW REQUIREMENT?

No. The recipients of Federal-aid have been required to certify and the U.S. DOT must ensure nondiscrimination under Title VI of the Civil Rights Act of 1964 and many other laws, regulations, and policies.

In 1997, the Department issued its *DOT Order* to Address Environmental Justice in Minority Populations and Low-Income Populations to summarize and expand upon the requirements of Executive Order 12898 on Environmental Justice.

2

The need to consider environmental justice is already embodied in many laws, regulations, and policies such as:

Title VI of the Civil Rights Act of 1964

National Environmental Policy Act of 1969 (NEPA)

Section 109(h) of Title 23

The Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 (URA), as amended

The Transportation Equity Act for the 21st Century (TEA-21)

Other U.S. DOT statutes and regulations.

Den notes internative solution of the

HOW DOES ENVIRONMENTAL JUSTICE IMPROVE TRANSPORTATION DECISION MAKING?

Environmental justice is more than a set of legal and regulatory obligations. Properly implemented, environmental justice principles and procedures improve all levels of transportation decision making. This approach will:

• Make better transportation decisions that meet the needs of all people.

• Design transportation facilities that fit more harmoniously into communities.

• Enhance the public-involvement process, strengthen community-based partnerships, and provide minority and low-income populations with opportunities to learn about and improve the quality and usefulness of transportation in their lives.

• Improve data collection, monitoring, and analysis tools that assess the needs of, and analyze the potential impacts on minority and low-income populations.

• Partner with other public and private programs to leverage transportation agency resources to achieve a common vision for communities.

• Avoid disproportionately high and adverse impacts on minority and low-income populations.

TITLE VI AND ENVIRONMENTAL JUSTICE ADDRESS WHICH GROUPS?

Title VI of the Civil Rights Act prohibits discrimination on the basis of race, color, and national origin. The *DOT Order on Environmental Justice* and Executive Order 12898 address persons belonging to any of the following groups:

Black – a person having origins in any of the black racial groups of Africa.

Hispanic – a person of Mexican, Puerto Rican, Cuban, Central or South American, or other Spanish culture or origin, regardless of race.

Asian American – a person having origins in any of the original peoples of the Far East, Southeast Asia, the Indian subcontinent, or the Pacific Islands.

American Indian and Alaskan Native – a person having origins in any of the original people of North America and who maintains cultural identification through tribal affiliation or community recognition.

Low-Income – a person whose household income

(or in the case of a community or group, whose median household income) is at or below the U.S. Department of Health and Human Services poverty guidelines.

HOW CAN TRANSPORTATION PARTNERS AND THE PUBLIC SUPPORT TITLE VI AND ENVIRONMENTAL JUSTICE?

Federal agencies, State DOTs, Metropolitan Planning Organizations (MPOs), and transit providers advance Title VI and environmental justice by involving the public in transportation decisions. Effective public involvement programs enable transportation professionals to develop systems, services, and solutions that meet the needs of the public, including minority and lowincome communities. There are many excellent examples of transportation initiatives that successfully integrate environmental justice principles. Partners and stakeholders can use these successes to champion the opportunities and responsibilities that Title VI and environmental justice present.

Federal Agencies – FHWA and FTA staff will continue to work with State DOTs, MPOs, transit providers, and other local agencies to ensure Title VI and environmental justice considerations are integral to all surface transportation activities. In addition to making sure that Federal transportation regulations and policies affirm and reinforce nondiscrimination, Federal staff will take other important actions to: Ensure that Title VI compliance and environmental justice principles are understood and implemented in metropolitan and statewide planning activities and in NEPA processes and documents.

Identify effective practices, potential models, and other technical assistance resources to promote the integration of environmental justice into all planning, development, and implementation activities.

State DOTs – are at the heart of planning, design, construction, and operations and maintenance projects across all travel modes. They allocate resources from various Federal-aid programs. State DOTs successfully integrate Title VI and environmental justice into their activities when they:

•Develop the technical capability to assess the benefits and adverse effects of transportation

and use that capability to develop appropriate activities among different population groups procedures, goals, and performance measures in all aspects of their mission.

• Ensure that State Transportation Improvement Program (STIP) findings of statewide planning compliance and NEPA activities satisfy the letter and intent of Title VI requirements and environmental justice principles.

• Enhance their public-involvement activities to ensure the meaningful participation of minority and low-income populations.

• Work with Federal, State, local, and transit planning partners to create and enhance intermodal systems, and support projects that can improve the natural and human environments for low-income and minority communities.

MPOs – serve as the primary forum where State DOTs, transit providers, local agencies, and the public develop local transportation plans and programs that address a metropolitan area's needs. MPOs can help local public officials understand how Title VI and environmental justice requirements improve planning and decision making. To certify compliance with Title VI and address environmental justice, MPOs need to:

• Enhance their analytical capabilities to ensure that the long-range transportation plan and the transportation improvement program (TIP) comply with Title VI.

• Identify residential, employment, and transportation patterns of low-income and minority populations so that their needs can be identified and addressed, and the benefits and burdens of transportation investments can be fairly distributed.

• Evaluate and – where necessary – improve their public involvement processes to eliminate participation barriers and engage minority and low-income populations in transportation decision making. **Transit Providers** – offer mobility for all citizens whether they own a vehicle or not. They provide an essential service for many low-income and minority populations who have no other way to get to work, shopping, child care, medical appointments, recreation, or other destinations. Transit agencies support Title VI and environmental justice principles when they:

• Ensure that new investments and changes in transit facilities, services, maintenance and vehicle replacement deliver equitable levels of service and benefits to minority and low-income populations.

• Avoid, minimize or mitigate disproportionately high and adverse effects on minority and low-income populations.

• Enhance public involvement activities to identify and address the needs of minority and low- income populations in making transportation decisions.

The Public – Transportation agencies cannot fully meet community needs without the active participation of well-informed, empowered individuals, community groups, and other non-governmental organizations such as businesses and academic institutions. These individuals and groups advance the letter, spirit, and intent of Title VI and environmental justice in transportation when they:

• Participate in public involvement activities (meetings, hearings, advisory groups, and task forces) to help responsible State and local agencies understand community needs, perceptions, and goals. • Get involved with State and local agencies to link TEA-21 programs with other Federal, State, and local resources to fund projects that support community goals.

WHERE DO I FIND MORE INFORMATION ABOUT ENVIRONMENTAL JUSTICE AND TRANSPORTATION?

For information on resources, technical assistance, publications, and DOT contacts, visit FHWA's web site: www.fhwa.dot.gov/environment/ej2.htm.

Additional contact information:

Federal Highway Administration Office of Human Environment 400 Seventh Street, SW, HEPH-40 Washington, DC 20590 Phone: (202) 366-0106 Web Site: www.fhwa.dot.gov/environment/subject.htm Federal Transit Administration Office of Planning 400 Seventh Street, SW, TPL-10 Washington, DC 20590 Phone: (202) 366-6385 Web Site: www.fta.dot.gov/office/planning/index.html

Oregon Dept. of Transportation contacts:

Joyce Felton 503-731-8565 joyce.a.felton@odot.state.or.us

Kate Deane 503-731-8245 kate.h.deane@odot.state.or.us



I-5: Delta Park to Lombard Project

Environmental Assessment

What are we studying?

The Oregon Department of Transportation is looking at ways to improve efficiency and safety on I-5 between Delta Park and Lombard. In this area, I-5 narrows from three lanes to two lanes in the southbound direction.

The list of possible projects has been narrowed down to a no-build alternative and the following build alternatives.

Go West (Partnership)

- Widen I-5 southbound to 3 lanes with possibility of one lane as a high occupancy vehicle (HOV) lane
- Re-construct southbound Columbia Blvd. on-ramp in existing configuration/alignment
- This alternative widens the west side of the freeway

Go East

- Widen I-5 southbound to 3 lanes with possibility of one lane as a HOV lane
- Re-construct southbound Columbia Blvd. on-ramp in existing configuration/alignment
- This alternative widens the <u>east</u> side of the freeway



Fall 2003

North to Schmeer

- Widen I-5 southbound to 3 lanes with possibility of one lane as a HOV lane
- Eliminate Columbia Boulevard interchange, and relocate access to and from I-5 via two new bridges across the Columbia Slough to a new interchange at Schmeer Road

A public workshop is being held this month to further refine the designs.

For more background on this project, visit the project website: www.i-5partnership.com – click "Go to the Delta Park-Lombard website." To see the design concept maps for the alternatives go to "products + reports."

Design Workshop

You are welcome to attend and participate in any session that interests you. If this is your first time attending a meeting on this project and you would like background, please come 15 minutes early.

Listening Sessions

Community Listening Session Monday, October 20th 5:30 p.m. — 8:00 p.m.

Share your ideas and concerns about neighborhood, community & environmental justice issues. This meeting is recommended for neighbors and community members who have time to attend only one session.

Additional listening sessions will be targeted to similar interests. All are open to the public.

Monday October 20th	
12:30 p.m. — 2:30 p.m.	Local Government
2:30 p.m. — 4:30 p.m.	Utilities
Tuesday, October	r 21st
7:00 a.m. — 9:00 a.m.	Freight Movement & Business Access
9:15 a.m. — 11:15 a.m.	Natural Resources
11:30 a.m. — 1:30 p.m.	Major Events & Attractions
2:00 p.m. — 4:00 p.m.	Hayden Meadows Property Owners

Work Sessions

Wednesday, October 22nd

8:00 a.m — 5:00 p.m.

Thursday, October 23rd

8:00 a.m. — 4:00 p.m.

Final Workshop Presentation

Thursday, October 23rd

5:30 p.m. - 8:00 p.m.

Staff will present designs and other recommendations from the listening and work sessions. Public comments are welcome.

All meetings held at OAME 4134 N Vancouver Ave in Portland (see inside for directions)

Why are we holding the design workshop?

The purpose of the week-long workshop is to get additional input from you and other stakeholders to help guide the design process by:

- · Identifying citizen's issues and concerns regarding impacts to the community
- Identifying potential mitigation and enhancement ideas to be considered for each alternative
- Developing the alternatives in sufficient detail to begin assessing the environmental impacts

Who is involved?

- Oregon Department of Transportation (ODOT)
- City of Portland
- Federal Highway Administration (FHWA)
- Two Project Advisory Committees:
 - Citizen Advisory Committee (CAC) representing neighborhood, business and other community concerns
 - Environmental Justice Work Group (EJWG) representing low-income and minority communities in the I-5 corridor in Washington and Oregon.
- . and YOU!!





What is Environmental Justice (EJ)?

Environmental Justice (EJ) is about fairness for people in relationship to our environment—where we live, work and play. Historically, many public projects have negatively affected low income and minority communities. The purpose of EJ is to ensure that low-income and minority populations are not disproportionately adversely impacted. EJ concerns include health, economic and social effects, and emphasizes community participation. EJ allows for the creation of a community voice to be part of important decisions that affect our health, our neighborhoods and our future.

We invite you to participate in this public process.

What happens after the Design Workshop?

Fall /Winter 2003-2004	 Design concepts finalized Environmental impacts, traffic performance, right-of-way impacts, and costs analyzed
Spring 2004	 Open House with results of analysis (to be scheduled) Environmental Assessment preparation
Fall 2004	Open House and Public Hearing on Environmental Assessment (to be scheduled)
Spring 2005	Final Recommendations and FHWA approval
2005-2006	Final design and right-of-way
2006-2008	Construction (subject to funding availability)



Por favor asista a una junta pública para el proyecto de ampliación de I-5: Delta Park a Lombard

Sesión para Escuchar a la Comunidad

Comparta sus ideas y preocupaciones acerca de los temas del vecindario, la comunidad y la justicia medioambiental. Lunes, 20 de octubre del 2003 5:30 p.m. — 8:00 p.m.

Presentación del Taller Final Vea los bosquejos de las ideas para la carretera y escuche cómo se resolverán los temas restantes. Jueves, 23 de octubre del 2003 5:30 p.m. — 8:00 p.m.

Las juntas se celebrarán en OAME, 4134 N Vancouver Ave en Portland

Para hablar con alguien en español acerca de este proyecto, llame al 1-866-788-3945 y marque 5.

Xin vui lòng đến dự buổi họp công khai về xa lộ I-5: Chương Trình Nới Rộng từ Delta Park đến Lombard

Phiên Họp Nghe ý Kiến Của Công Đồng Đóng góp ý kiến của quý vị và những điều quan tâm về khu phố, cộng đồng, và vấn đề pháp lý về môi trường. Thứ Hai, ngày 20 tháng Mười, 2003 Từ 5 giờ 30 Chiều đến 8:00 giờ Tối.

<u>Trình Bày Chung Quyết về Hội Thảo</u> Xem sơ đồ ý kiến về đường xá và biết còn lại bao nhiêu vấn đề cần giải quyết. Thứ Năm, ngày 23 tháng Mười, 2003 5 giờ 30 Chiều đến 8:00 giờ Tối.

Phiên Họp được tổ chức tại OAME, 4134 N Vancouver Ave tại Portland

Để nói tiếng Việt với những người phụ trách về chương trình này, gọi số điện thoại 1-866-788-3945 và nhấn số 6.

Where are the meetings?

All meetings will be held at the Oregon Association of Minority Entrepreneurs (OAME) 4134 N Vancouver Ave in Portland.

OAME Cascade Plaza is located at the corner of N. Vancouver Ave and N. Skidmore St. It is a one story building with a large pink stripe on the exterior. Parking is available on the street and in the adjacent parking lot. This location is accessible by **Tri-Met #40-Mocks Crest**.

Driving directions:

From I-5 Northbound (coming from downtown Portland):

- Exit Killingsworth St/Alberta #303-toward Swan Island (stay in the right lane)
- Turn right onto N. Alberta St.
- Turn right onto N. Vancouver Ave.
- .

From I-5 Southbound (coming from Vancouver):

- Exit Alberta St #303-toward Swan Island
- Turn left onto N. Alberta St.
- Turn right onto N. Vancouver Ave.

Children are welcome to attend!

Project Resources

www.i-5partnership.com — Click "Go to the Delta Park—Lombard website" 1-866-STUDY I-5 (1-866-788-3945)

Project Contacts:

April Siebenaler, Oregon Department of Transportation ODOT Project Leader (503) 731-8469 TDD 1-800-735-2900 April.S.SIEBENALER@odot.state.or.us Kristen Kibler, Jeanne Lawson Associates Community Outreach Coordinator (503) 235-5881 TDD 1-800-735-2900 kkibler@jlainvolve.com





I-5: Delta Park to Lombard Project Design Workshop



123 NW Flanders Oregon Dept of Transportation

Portland, OR 97209

draft concepts for this area! Give us your input on the Design Workshop in October I-D: Delta Park to Lombard Project

I-5: Delta Park to Lombard Project Area

See inside for more details on the workshop and the alternatives being studied.

From October 20-23, a team of engineers and designers will listen to your ideas and further

I-5: Delta Park to Lombard Key Traffic Findings

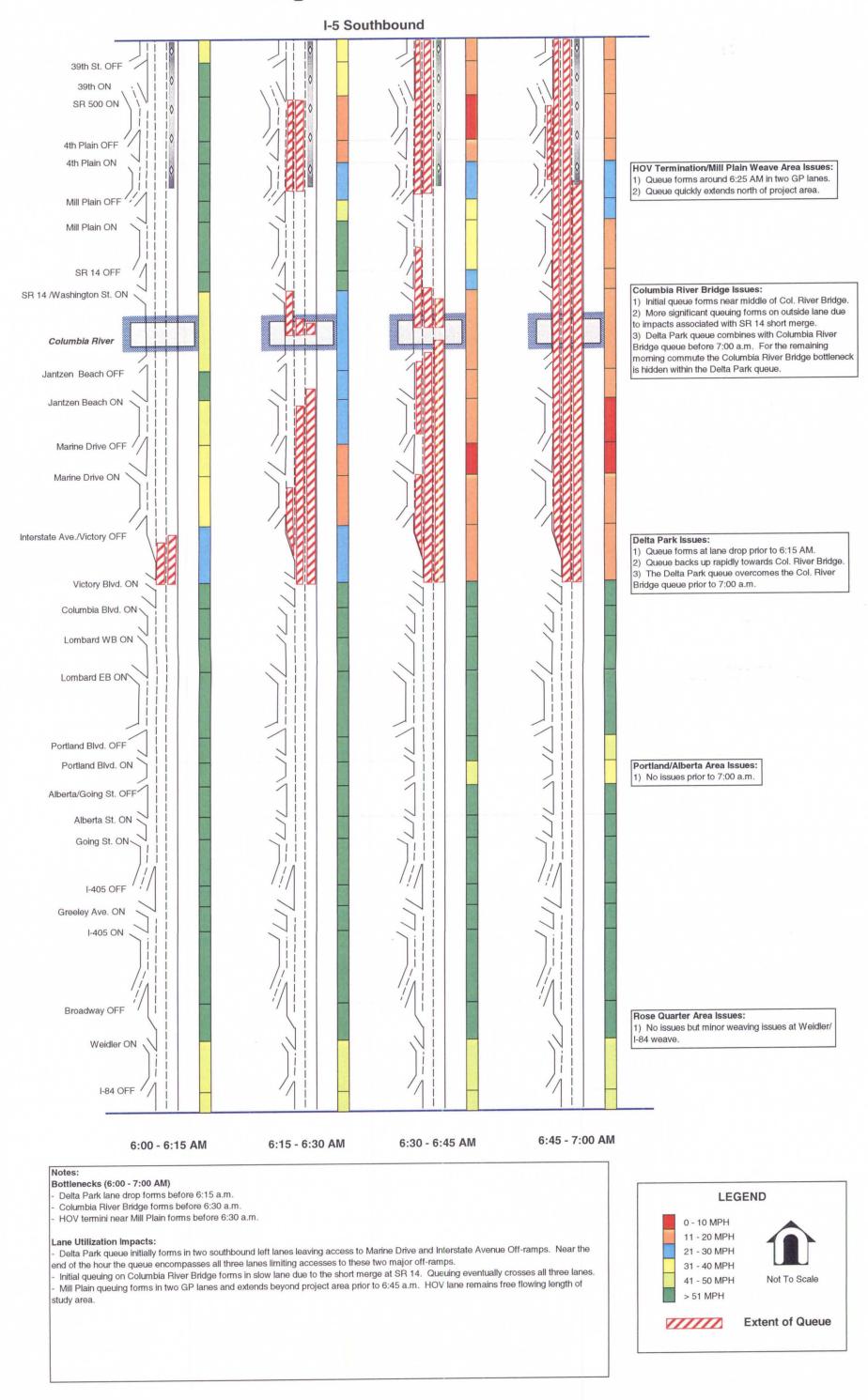
Table 1: Two Hour A.M. (6-8 a.m.) SR 500 to I-84

	Measure	Existing Conditions	2025 No Build	2025 Build - Option 4 (HOV only in WA: 99 th to Mill Plain)	2025 Build Option 4 (Separate HOV Marine Dr to Alberta)	2025 Build Option 4 (Continuous HOV 99 th to Alberta)	2025 Build Option 4 (No HOV in WA or OR)
			()=Compared to Existing Cond.	()=Compared to 2025 No Build			
A	Served Vehicle Demand from I-5 mainline	26,650 vehicles	27,620 vehicles	29,240 vehicles	26,840 vehicles	26,450 vehicles	29,570 vehicle
	and on-ramps		(+970)	(+1,620)	(-780)	(-1,170)	(+1,950)
			(+3.6%)	(+5.9%)	(-2.8%)	(-4.2%)	(+7.1%)
В	Unserved Vehicle Demand from I-5	1,920 vehicles	3,640 vehicles	2,170 vehicles	4,570 vehicles	4,960 vehicles	1,840 vehicles
	mainline and on-ramps		(+1,720)	(-1,470)	(+930)	(+1,320)	(-1,800)
	an one		(+89.6%)	(-40.4%)	(+25.5%)	(+36.3%)	(-49.5%)
С	Travel Times – All Traffic	26.5 min	29.4 min	28.9 min	34.0 min	30.4 min	31.5 min
			(+2.9)	(5)	(+4.6)	(+1.0)	(+2.1)
D	Vehicle Hours of Delay (VHD) – All	2,370 hrs	2,870 hrs	2,645 hrs	3,005 hrs	2,735 hrs	2,905 hrs
	Traffic		(+500)	(-225)	(+135)	(-135)	(+35)
			(+21.1%)	(-7.8%)	(+4.7%)	(-4.7%)	(+1.2%)
E	Vehicle Hours of Delay (VHD) – Trucks	130 hrs	175 hrs	160 hrs	195 hrs	180 hrs	175 hrs
			(+45)	(-15)	(+20)	(+5)	(0)
	nga re		(+34.6%)	(-8.6%)	(+11.4%)	(+2.9%)	(0%)
F	Vehicle Hours of Travel (VHT) – All	3,845 hrs	4,275 hrs	4,140 hrs	4,335 hrs	4,050 hrs	4,400 hrs
	Traffic		(+430)	(-135)	(+60)	(-225)	(+125)
			(+11.2%)	(-3.2%)	(+1.4%)	(-5.3%)	(+2.9%)
G	Vehicle Hours of Travel (VHT) – Trucks	200 hrs	245 hrs	225 hrs	250 hrs	240 hrs	235 hrs
	(924) (924)		(+45)	(-20)	(+5)	(-5)	(-10)
	(124 · · · · · · · · · · · · · · · · · · ·		(+22.5%)	(-8.2%)	(+2%)	(-2%)	(-4.1%)
Η	Auto Occupancy	1.27 persons per	1.29 persons per	1.29 persons	1.45 persons	1.51 persons	1.3 persons per
	1 5	vehicle	vehicle	per vehicle	per vehicle	per vehicle	vehicle
Ι	Persons Served	31,370 persons	32,350 persons	34,435 persons	36,415 persons	37,635 persons	34,705 persons
		,- · · · · · ·	(+980)	(+2,085)	(+4,065)	(+5,285)	(+2,355)
			(+3.1%)	(+6.4%)	(+12.6%)	(+16.3%)	(+7.3%)
J	Travel Times – Single Occupant Vehicles	26.4 min	29.3 min	28.5 min	37.0 min	35.2 min	31.5 min
	(SOV)	20.1 11111	(+2.9)	(8)	(+7.7)	(+5.9)	(+2.2)
K	Travel Times – High Occupant Vehicles	24.9 min	27.5 min	27.2 min	25.1 min	20.6 min	31.5 min
	(HOV)	21.9 1111	(+2.6)	(3)	(-2.4)	(-6.9)	(+4)
L	Single Occupant Vehicle (SOV) Users	80.0%	80.0%	80.0%	67.5%	63.5%	80%
L	Single Occupant Vemere (SOV) Osers	00.070	(0)	(0)	(-12.5)	(-16.5)	(0)
M	High Occupant Vehicle (HOV) Users	14.2%	14.2%	14.2%	26.7%	30.7%	14.2%
141	ingh occupant voncie (no v) oscis	14.270	(0)	(0)	(+12.5)	(+16.5)	(0)
N	Trucks	5.50%	5.50%	5.50%	5.50%	5.50%	5.50%
14	TTUCKS	5.5070	(0)	(0)	(0)	(0)	(0)
0	Average Speed in Vancouver near 4th Plain	29 mph	22 mph	31 mph	24 mph	23 mph	40 mph
0	Average speed in vancouver near 401 Fram	29 mpn	(-7)	(+9)	+2	+1	+18
Р	Length of Declaur North of SD 500 in	1.5 miles	1.8 miles	0.1 miles	2.4 miles	3.1 miles	0 miles
P	Length of Backup North of SR 500 in Vancouver	1.5 miles	(+.3)	(-1.7)	(+.6)	(+1.3)	(-1.8)
0		50 mm					
Q	Average Speed in Portland near Col. Blvd.	50 mph	47 mph	32 mph	25 mph (-22)	29 mph (-18)	32 mph (-15)
D	Served Valiala Demand at Or. Deman	6 210 mahistar	(-3)	(-15)	(-22) 6,720 vehicles	6,730 vehicles	6,560 vehicles
R	Served Vehicle Demand at On-Ramps	6,310 vehicles	6,610 vehicles	6,560 vehicles			(-50)
	A.M. 2 - hr- (Lombard to Greeley)		(+300)	(-50)	(+110)	(+120)	
C		00 - 1 - 1	(+4.8%)	(8%)	(+1.7%)	(+1.8%)	(8%)
S	Unserved Vehicle Demand at On-Ramps	80 vehicles	320 vehicles	450 vehicles	290 vehicles	280 vehicles	450 vehicles
	A.M. 2 - hr- (Lombard to Greeley)		(+240)	(+130)	(-30)	(-40)	(+130)
			(+300%)	(+40.6%)	(-9.4%)	(-12.5%)	(+40.6%)

Draft – March 11, 2004

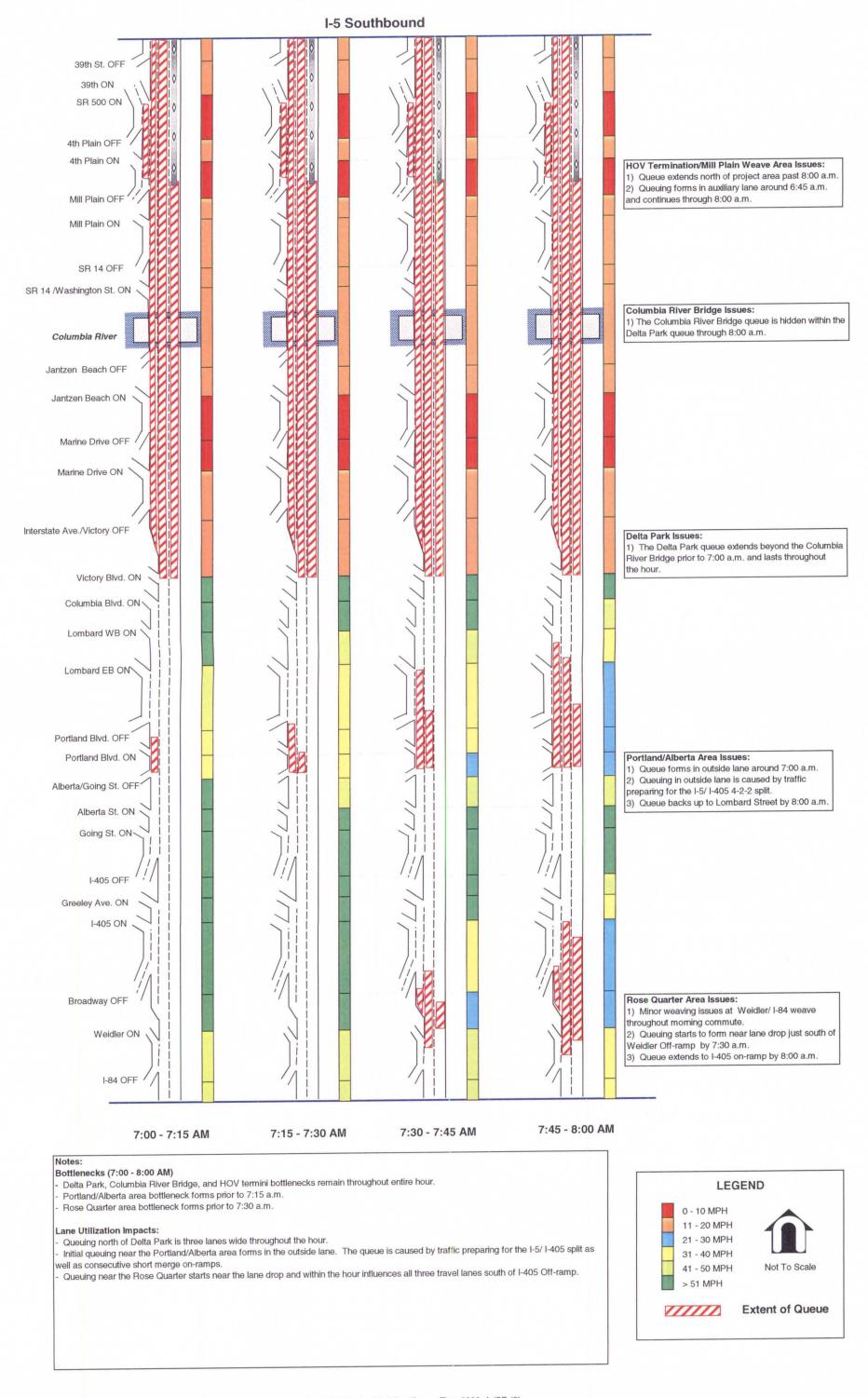
Page 1

I-5 Corridor - Existing Observed 2003 Conditions (6:00 - 7:00 AM)



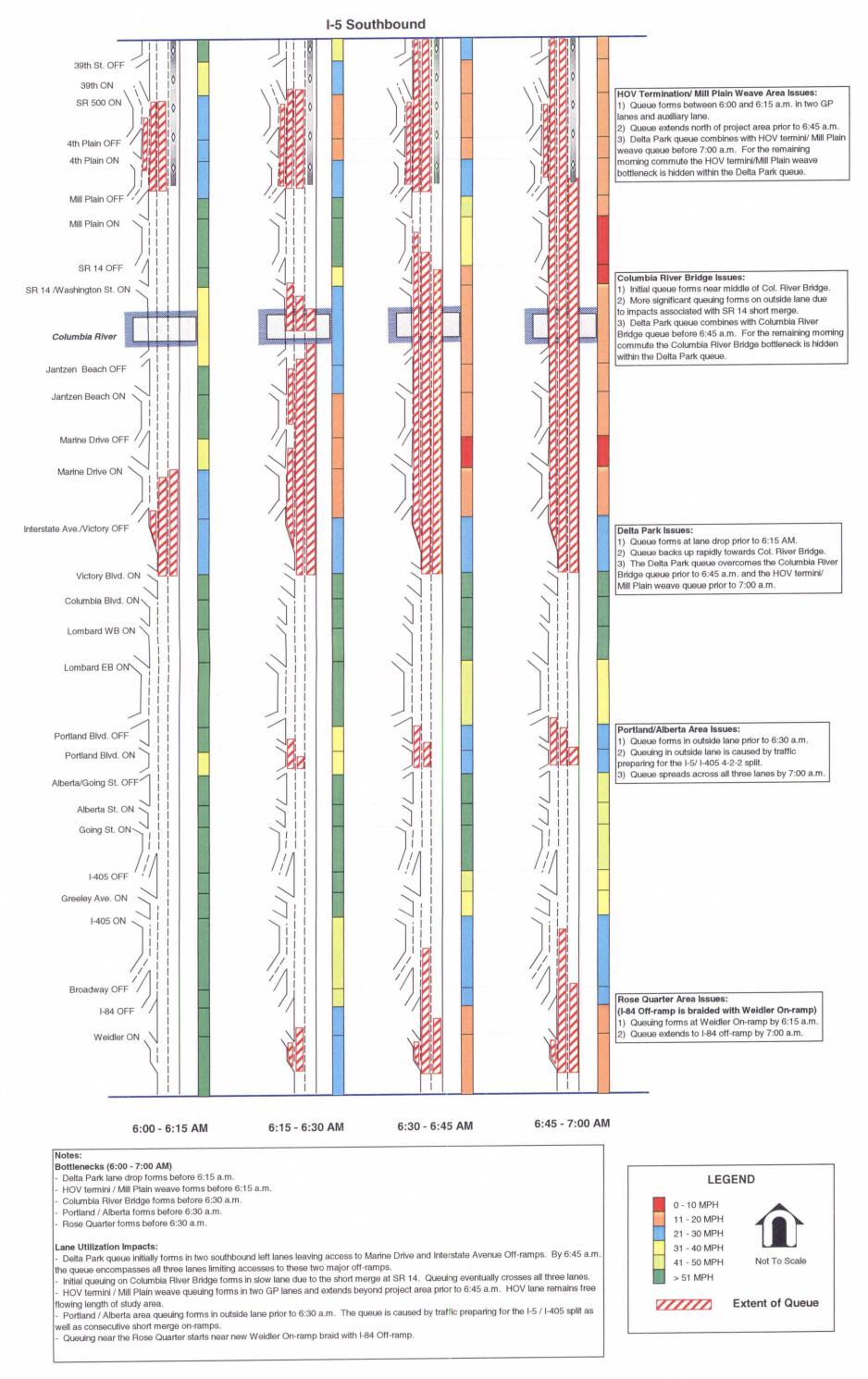
O:\PROJECT\O\Odot0000-0382\Work Order 8- Delta Lombard HOV\6040 Modeling\Vissim Modeling/Queue Figs_2003.xls/SB

I-5 Corridor - Existing Observed 2003 Conditions (7:00 - 8:00 AM)

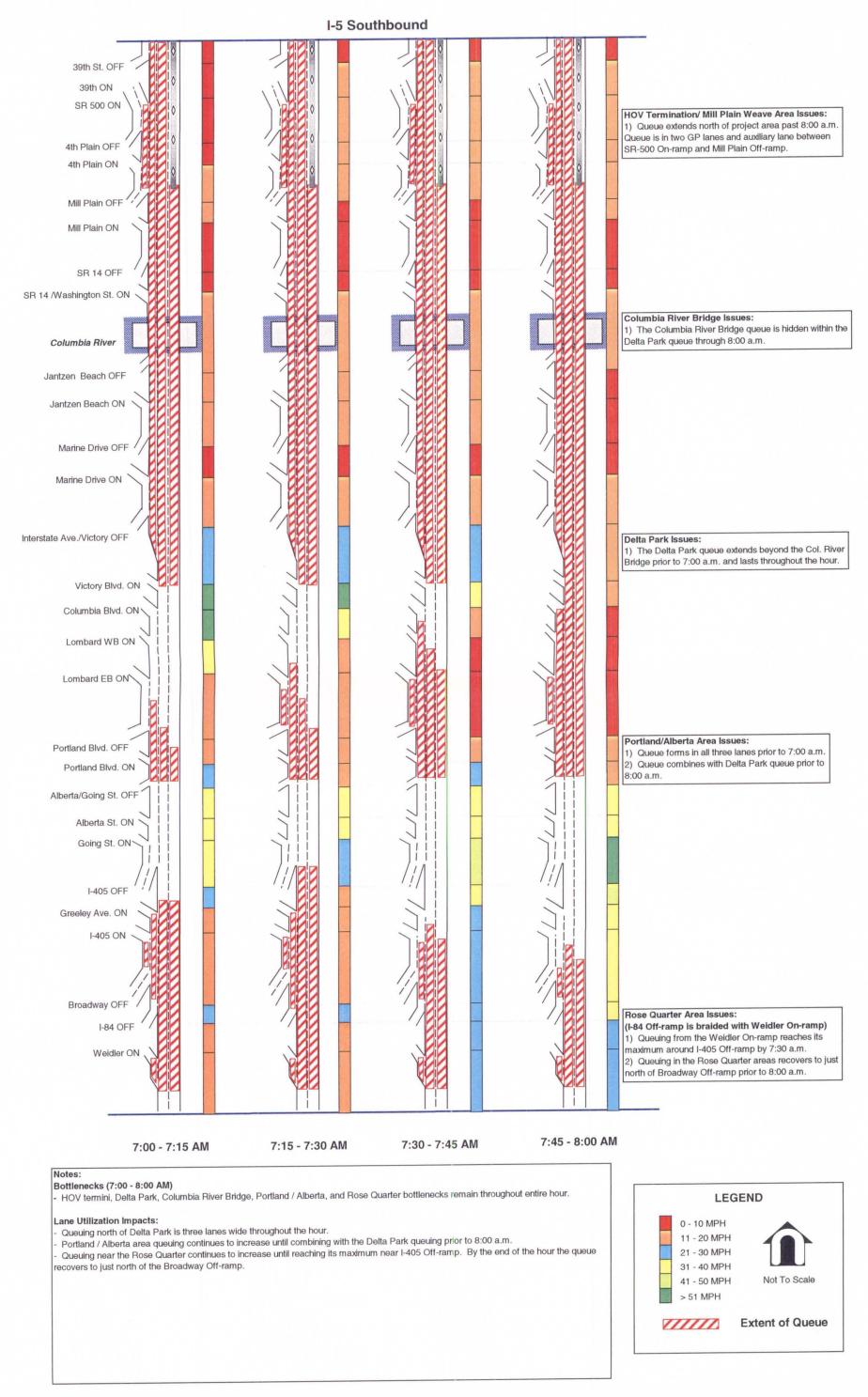


O:\PROJECT\O\Odot0000-0382\Work Order 8- Delta Lombard HOV\6040 Modeling\Vissim Modeling/Queue Figs_2003.xls/SB (2)

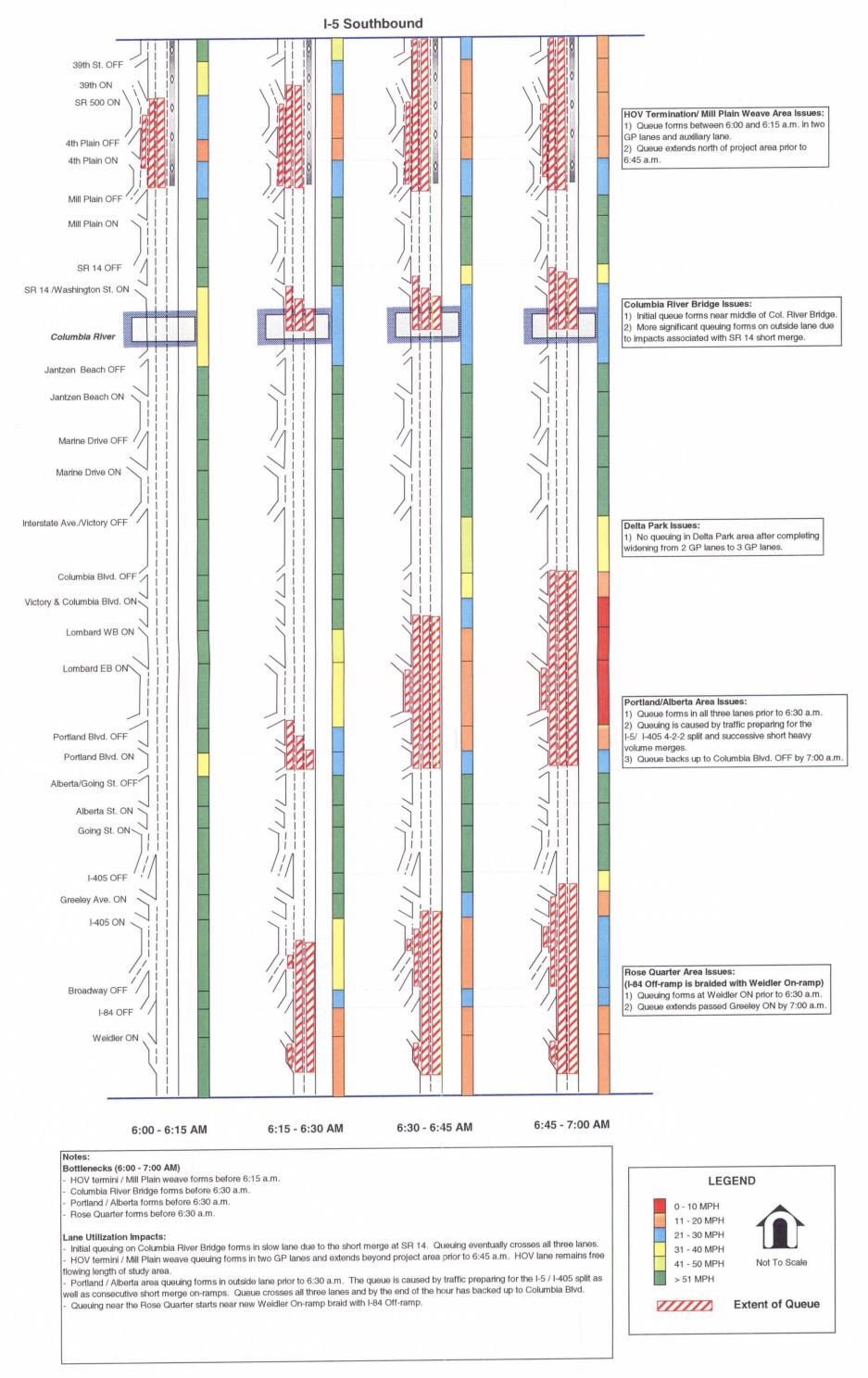
I-5 Corridor - 2025 No Build Conditions (Option 2) (6:00 - 7:00 AM)



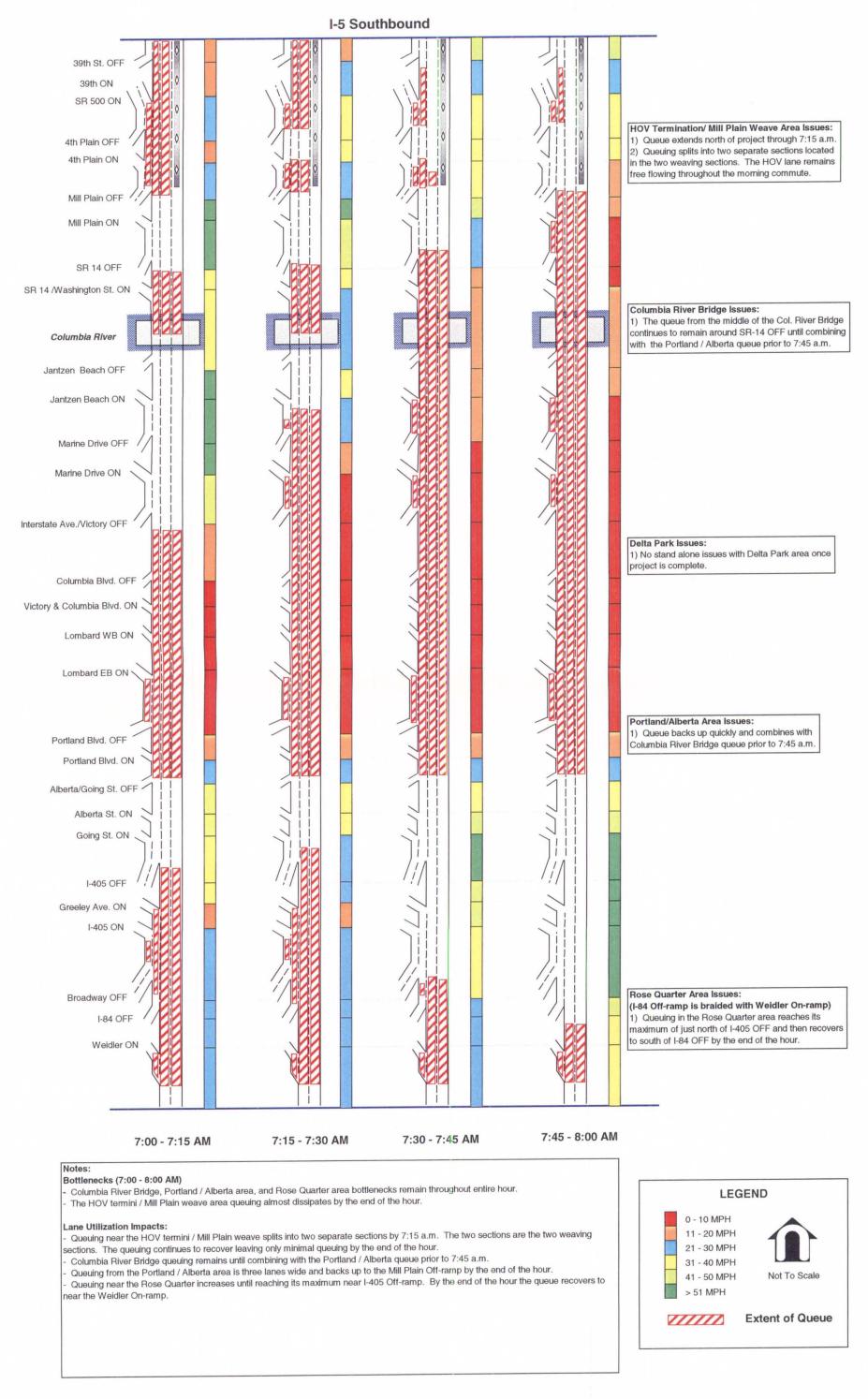
I-5 Corridor - 2025 No Build Conditions (Option 2) (7:00 - 8:00 AM)



I-5 Corridor - 2025 Build Conditions (Option 4) (6:00 - 7:00 AM)

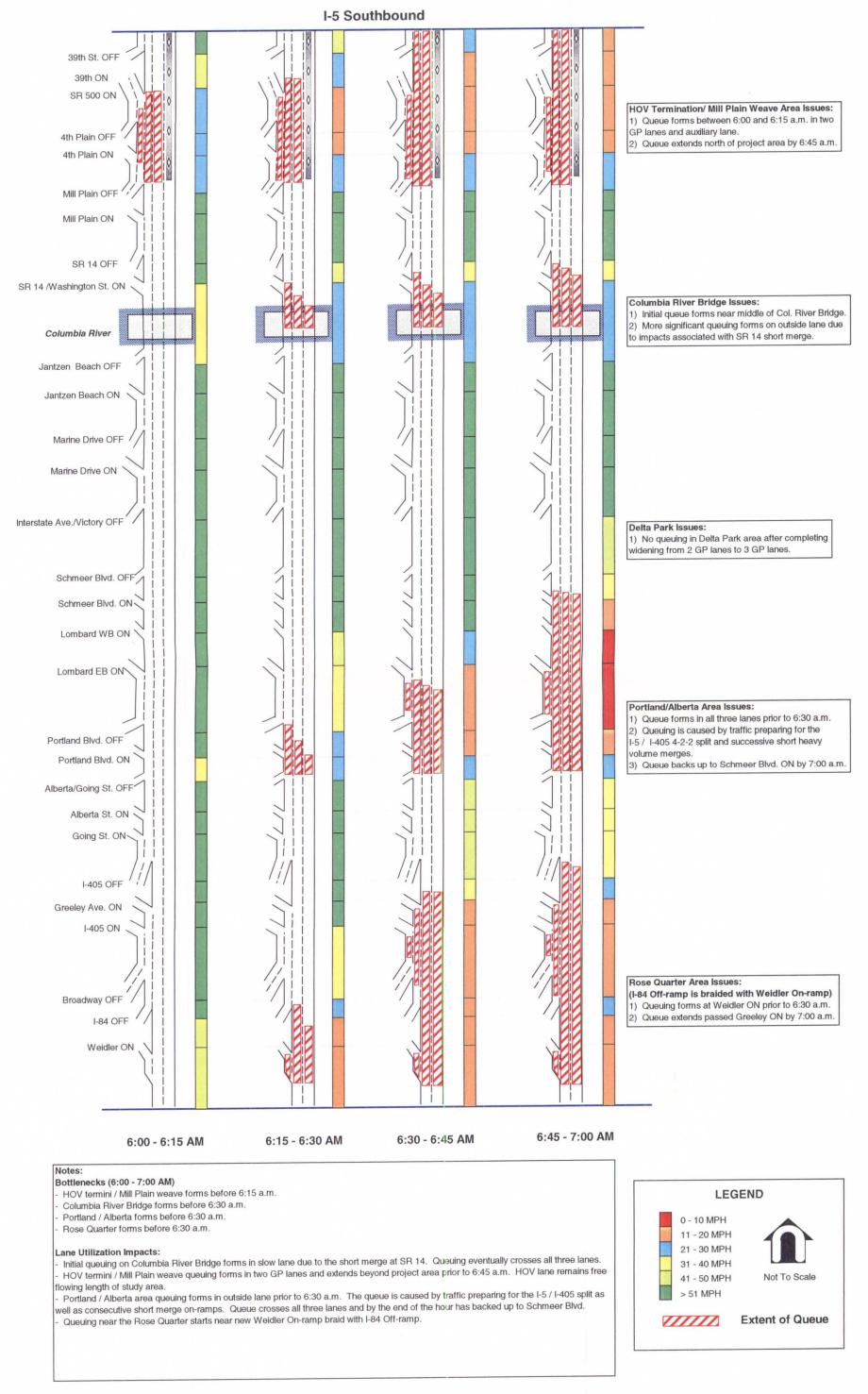


I-5 Corridor - 2025 Build Conditions (Option 4) (7:00 - 8:00 AM)

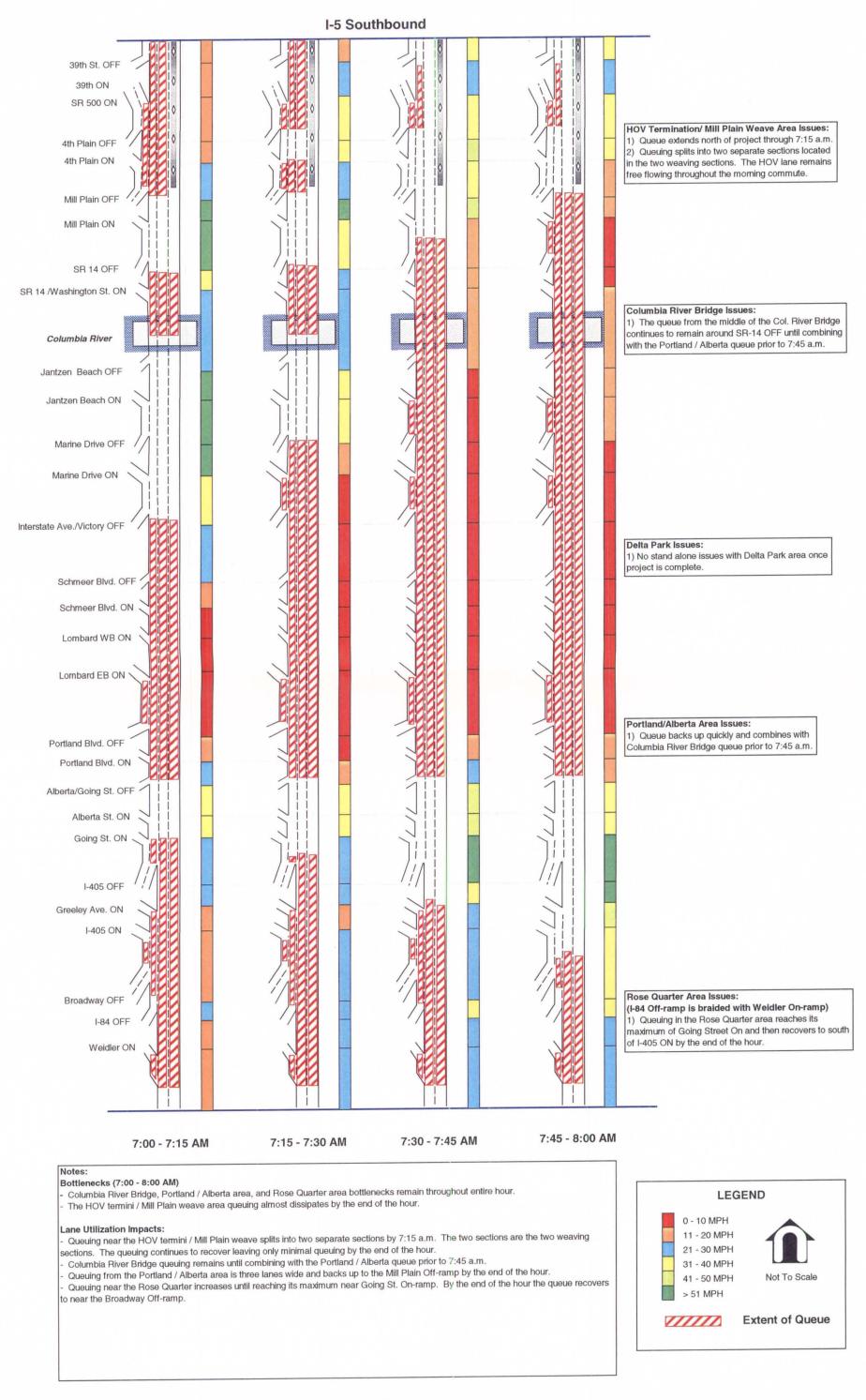


O:\PROJECT\O\Odot0000-0382\Work Order 8- Delta Lombard HOV\6040 Modeling\Vissim Modeling/Queue Figs_2025 Option 4.xls/SB (2)

I-5 Corridor - 2025 Build Conditions (Option 6) (6:00 - 7:00 AM)

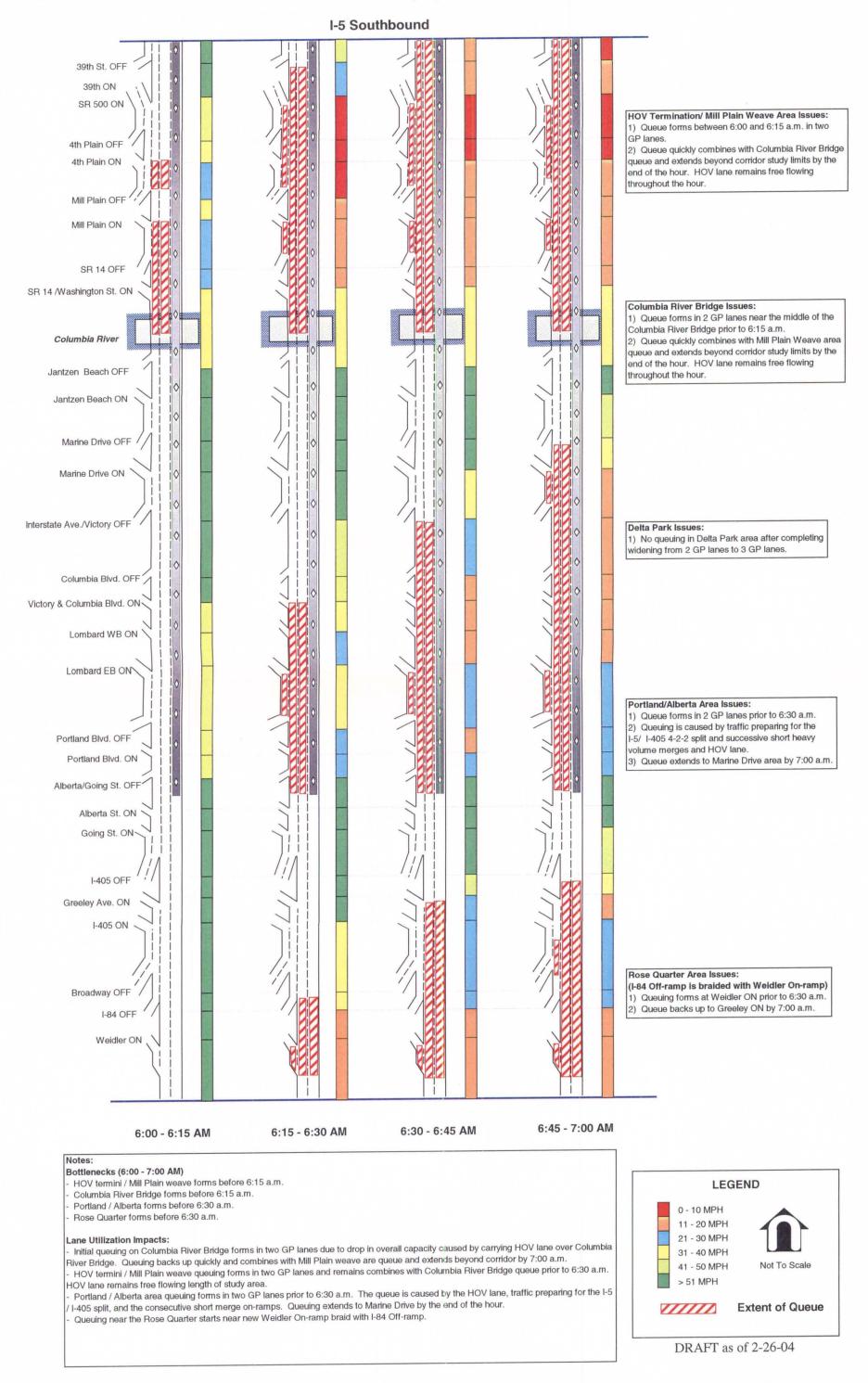


I-5 Corridor - 2025 Build Conditions (Option 6) (7:00 - 8:00 AM)

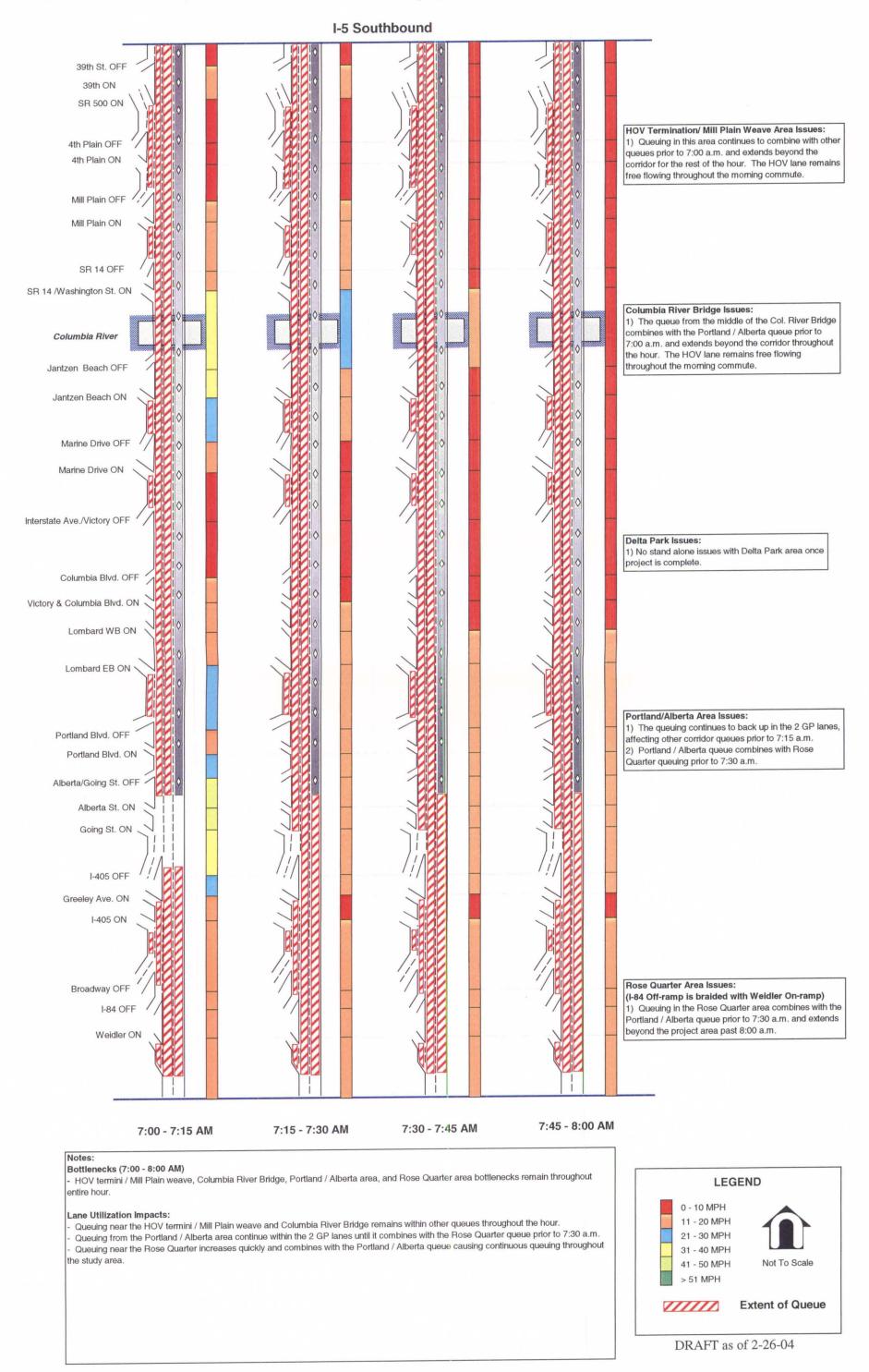


O:\PROJECT\O\Odot0000-0382\Work Order 8- Delta Lombard HOV\6040 Modeling\Vissim Modeling/Queue Figs_2025 Option 6.xls/SB (2)

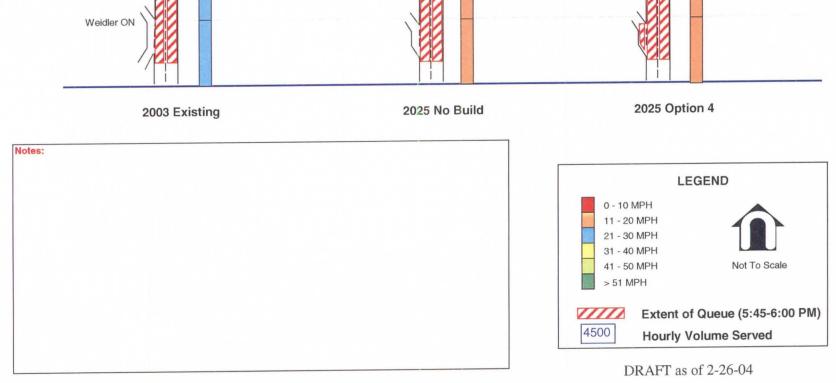
I-5 Corridor - 2025 Build Conditions (Option 4- W/ Cont. HOV) (6:00 - 7:00 AM)



I-5 Corridor - 2025 Build Conditions (Option 4- W/ Cont. HOV) (7:00 - 8:00 AM)



I-5 Corridor - 2003 vs. 2025 PM Conditions Comparison (5:45 - 6:00 PM) 2025 Option 4 2025 No Build 20003 Existing 39th St. OFF 39th ON SR 500 ON 4th Plain OFF 4th Plain ON Mill Plain OFF Mill Plain ON SR 14 OFF SR 14 /Washington St. ON Columbia River Jantzen Beach OFF Jantzen Beach ON Marine Drive OFF Marine Drive ON Interstate Ave./Victory OFF Columbia Blvd. OFF Victory & Columbia Blvd. ON Lombard WB ON Lombard EB ON Portland Blvd. OFF Portland Blvd. ON Alberta/Going St. OFF Alberta St. ON Going St. ON I-405 OFF Greeley Ave. ON I-405 ON Broadway OFF I-84 OFF



I-5: Delta Park to Lombard Key Traffic Findings

 \bigcirc

1



3

4

2

5

Table 1: Two Hour A.M. (6-8 a.m.) SR 500 to I-84 Southbound

	Measure	2025 No Build	2025 Build (Existing HOV in WA – 99 th to Mill Plain. No new HOV in OR)	2025 Build Option 4 (Separate HOV Marine Dr to Alberta)	2025 Build Option 4 (Continuous HOV 99 th to Alberta)	2025 Build Option 4 (No HOV in WA or OR)	
		Compared to Existing Cond.	Compared to 2025 No Build				
A	Unserved Vehicle Demand from I-5 mainline and on-ramps	0	٠		0	•	
В	Served Vehicle Demand from I-5 mainline and on-ramps	9			0	•	
С	Vehicle Hours of Delay (VHD) – All Traffic	\bigcirc					
D	Vehicle Hours of Delay (VHD) – Trucks	0			\bigcirc	\bigcirc	
Е	Persons Served	•			•	•	
F	Average Speed in Vancouver near 4th Plain		•	\bigcirc		٠	
G	Auto Occupancy – Average number of persons in each vehicle			0	•	$\overline{}$	
Η	High Occupant Vehicle (HOV) Users		0		•	\bigcirc	
Ι	Travel Times – All Traffic	0		0	G	G	
J	Travel Times for Single Occupant Vehicles (SOV)	G		0	0	G	
K	Travel Times for High Occupant Vehicles (HOV)	G	\bigcirc	9	•	0	
L	Served Vehicle Demand at On-Ramps A.M. 2 - hr- (Lombard to Greeley)	•		•	•	$\overline{\mathbf{O}}$	
Μ	Unserved Vehicle Demand at On-Ramps A.M. 2 - hr- (Lombard to Greeley)	\bigcirc			•	G	
N	Average Speed in Portland near Col. Blvd.	\bigcirc		\bigcirc	\bigcirc	G	

Table 2: Two Hour P.M. (4-6 p.m.) SR 500 – I-84 Southbound

	Measure	2025 No Build Compared to Existing Cond.	2025 Build Compared to 2025 No Build
A	Duration of queuing due to Delta Park bottleneck	0	•
В	Average Speed in Portland near Victory Blvd.		
С	Vehicle Hours of Delay (VHD) – Trucks	0	
D	Served Vehicle Demand at On-Ramps P.M. 2 – hr- (Lombard to Greeley)	$\overline{\mathbf{i}}$	•
E	Travel Times	0	Θ
F	Served Vehicle Demand from I-5 mainline and on-ramps		
G	Vehicle Hours of Delay (VHD) – All Traffic	0	0
Η	Vehicle Hours of Delay (VHD) - Trucks	0	
I	Average Speed in Vancouver near 4th Plain	$\overline{\mathbf{O}}$	
J	Unserved Vehicle Demand at On-Ramps P.M. 2 - hr- (Lombard to Greeley)	$\overline{\mathbf{O}}$	
K	Average Speed in Portland near Col. Blvd.		
L	Unserved Vehicle Demand from I-5 mainline and on-ramps		\bigcirc

Notes:

- 2025 Build = 3rd lane with Full Columbia Ramps.
- 2025 No Build and 2025 Build assume light rail to downtown Vancouver, and braided ramp connections between I-5 and I-84.
- 2025 No Build and 2025 Build do not assume that I-5 will be three lanes through the Rose Quarter area.
- Unless otherwise indicated all measures are for the full corridor length from SR 500 to I-84.
- Data source: EMME/2 and VISSM traffic models.

nume models.

Draft - April 13, 2004

I-5: Delta Park to Lombard Key Traffic Findings

Table 1: Two Hour A.M. (6-8 a.m.) SR 500 to I-84

	Measure	Existing Conditions	2025 No Build	2025 Build (HOV only in WA: 99 th to Mill Plain)	2025 Build (Separate HOV Marine Dr to Alberta)	2025 Build (Continuous HOV 99 th to Alberta)	2025 Build (No HOV in WA or OR)
			()=Compared to Existing Cond.	()=Compared to 2025 No Build			
A	Unserved Vehicle Demand from I-5 mainline and on-ramps	1,920 vehicles	3,640 vehicles (+1,720) (+89.6%)	2,170 vehicles (-1,470) (-40.4%)	4,570 vehicles (+930) (+25.5%)	4,960 vehicles (+1,320) (+36.3%)	1,840 vehicles (-1,800) (-49.5%)
В	Served Vehicle Demand from I-5 mainline and on-ramps	26,650 vehicles			26,840 vehicles (-780) (-2.8%)		
С	Vehicle Hours of Delay (VHD) – All Traffic	2,370 hrs	2,870 hrs (+500) (+21.1%)	2,645 hrs (-225) (-7.8%)	3,005 hrs (+135) (+4.7%)	2,735 hrs (-135) (-4.7%)	2,905 hrs (+35) (+1.2%)
D	Vehicle Hours of Delay (VHD) – Trucks	130 hrs	175 hrs (+45) (+34.6%)	160 hrs (-15) (-8.6%)	195 hrs (+20) (+11.4%)	180 hrs (+5) (+2.9%)	175 hrs (0) (0%)
E	Persons Served	31,370 persons	32,350 persons (+980) (+3.1%)	34,435 persons (+2,085) (+6.4%)	36,415 persons (+4,065) (+12.6%)	37,635 persons (+5,285) (+16.3%)	34,705 persons (+2,355) (+7.3%)
F	Average Speed in Vancouver near 4th Plain	29 mph	22 mph (-7)	31 mph (+9)	24 mph +2	23 mph +1	40 mph +18
G	Auto Occupancy	1.27 persons per vehicle	1.29 persons per vehicle	1.29 persons per vehicle	1.45 persons per vehicle	1.51 persons per vehicle	1.3 persons per vehicle
Η	High Occupant Vehicle (HOV) Users	14.2%	14.2% (0)	14.2% (0)	26.7% (+12.5)	30.7% (+16.5)	14.2% (0)
Ι	Travel Times – All Traffic	26.5 min	29.4 min (+2.9)	28.9 min (5)	34.0 min (+4.6)	30.4 min (+1.0)	31.5 min (+2.1)
J	Travel Times – Single Occupant Vehicles (SOV)	26.4 min	29.3 min (+2.9)	28.5 min (8)	37.0 min (+7.7)	35.2 min (+5.9)	31.5 min (+2.2)
K	Travel Times – High Occupant Vehicles (HOV)	24.9 min	27.5 min (+2.6)	27.2 min (3)	25.1 min (-2.4)	20.6 min (-6.9)	31.5 min (+4)
L	Served Vehicle Demand at On-Ramps A.M. 2 - hr- (Lombard to Greeley)	6,310 vehicles	6,610 vehicles (+300) (+4.8%)	6,560 vehicles (-50) (8%)	6,720 vehicles (+110) (+1.7%)	6,730 vehicles (+120) (+1.8%)	6,560 vehicles (-50) (8%)
M	Unserved Vehicle Demand at On-Ramps A.M. 2 - hr- (Lombard to Greeley)	80 vehicles	320 vehicles (+240) (+300%)	450 vehicles (+130) (+40.6%)	290 vehicles (-30) (-9.4%)	280 vehicles (-40) (-12.5%)	450 vehicles (+130) (+40.6%)
N	Average Speed in Portland near Col. Blvd.	50 mph	47 mph (-3)	32 mph (-15)	25 mph (-22)	29 mph (-18)	32 mph (-15)

Notes:

- 2025 Build = 3rd lane with Full Columbia Ramps.
- 2025 No Build and 2025 Build assume light rail to downtown Vancouver, and braided ramp connections between I-5 and I-84.
- 2025 No Build and 2025 Build do not assume that I-5 will be three lanes through the Rose Quarter area.
- Unless otherwise indicated all measures are for the full corridor length from SR 500 to I-84.
- Data source: EMME/2 and VISSM traffic models.

Draft - April 13, 2004

Page 1

Go East: Phase 1: Freeway widening is oriented to the <u>east</u>. The existing Columbia Blvd. ramps would be re-constructed in their existing configuration. *Phase 2: In future years, another project would be constructed to add the northern "legs" of the Columbia Blvd. interchange.*

dd the northern "legs" of the Columbia Blvd. interch What concerns do you have about this alternative?	How could we change the alternative to respond to or address your concerns?	bridges across the Columbia Slough. Phase 2: In futu interchange and close Victory Blvd interchange. The
at box of hank your set.	emmos en ol mol de la service de la	What concerns do you have about this alternative?
	Go West (a.k.a. Parmership): Phase Ir Freevo	
	Columbia Bive, camps would be re-constructed in their ext project would be constructed to add the norther 1 "legs" of	
	What concerns do you have about this alternative?	
Mitigation and Enhancement Ideas?	Other Comments	
		Mitigation and Enhancement Ideas?
	Miligation and Enhancement Ideas?	
		an reach you if we have need any clarification or have
		#oldeT

North to Schmeer: Phase 1: Relocates Columbia Blvd. interchange north of the Columbia Slough. Freeway widening occurs. The Columbia Blvd interchange is eliminated and access to I-5 is re-located to ew interchange from Columbia Blvd. would be via two new inture years, add the northern "legs" of the Schmeer Road he southbound off to Interstate/Denver would remain open. How could we change the alternative to respond to or address your concerns? **Other Comments**

