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I-5 Columbia River Crossing Partnership: Traffic and Tolling Analysis

I

Evaluation of I-5 Tolling Alternatives

Working Paper 11.1

Prepared by

Vollmer Associates

Date

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OVERVIEW

The purpose of this Working Paper (WP) is to evaluate the impacts of toll rate structures and toll system options on:

- traffic volumes and traffic diversions
- elasticity of differing toll rates
- gross and net revenues

In this paper, assumptions have been made and opinions stated that are subject to change when the project is developed further in the EIS process. The assumptions and opinions are for purposes of modeling various tolling scenarios for the I-5 and I-205 Columbia River Crossings and estimating potential revenues and do not reflect any official decision regarding tolling policies for the I-5 bridge replacement options. Findings, recommendations, and revenue information contained in this working paper are intended to assist decision-makers in further planning and policy discussions. The revenue projections should not be construed as being sufficient for making investment-grade decisions.

APPROACH AND ASSUMPTIONS

As summarized in WP 10.2, output from Metro's Emme/2 travel demand model was used to estimate future traffic volumes on the Columbia River Crossings. Various tolling alternatives were screened and two alternatives were analyzed and presented in WP 10.2. The first alternative, the Toll I-5 Only Scenario, assumed that tolls <u>cw</u>ould be incurred in both directions of I-5. The second alternative, the Toll I-5 and I-205 Scenario, assumed that tolls <u>cw</u>ould be placed on both I-5 and I-205, but in one direction only.

Average weekday traffic volumes for the 2020 model year as well as a traffic and revenue stream from 2013 through 2025 were estimated and presented. This WP provides more detailed information about the 2020 model year traffic volumes and traffic diversions for the base toll rate, and also tests evaluates the impacts of different toll amounts on the traffic and revenue stream. The base toll rate is defined as an initial toll rate (e.g. \$2.00, \$3.00, or \$4.00) beginning in 2004 with a toll escalation rate of 3 percent increase per year for revenue projections, adjusted incrementally.

The analysis assumes electronic toll collection (ETC) customers <u>c</u>would receive a 15 percent discount off the regular cash fare, and high occupancy vehicles (HOV) with three or more passengers (HOV3+) equipped with ETC <u>c</u>would receive an additional 50 percent discount. In 2013, ETC market share is assumed to be about 30 percent. Over time, the ETC market share <u>is was</u> assumed to increase to between 63 percent and 65 percent in 2020. For HOV3+, the market share during the peak period <u>is estimated at would be</u>-just over 1 percent and off-peak about half that. In 2020, the daily share of HOV3+ is assumed to increase to 2 percent.

2020 TRAFFIC CHARACTERISTICS

This portion of the WP focuses on the traffic characteristics of toll-free and tolled vehicle volumes on a daily basis as well as by period of the day. Passenger vehicles and trucks are considered separately and in combination. The first section focuses on the Toll I-5 Only Scenario (tolling I-5 both directions) followed by the Toll I-5 and I-205 Scenario (tolling in one direction only).

1

I-5 Columbia River Crossing Partnership: Traffic and Tolling Analysis Working Paper 11.1 <u>March 17February 8</u>, 2005 **Comment [RD1]:** This section is too brief. It should at the least remind the reader that the basic question this work is seeking to answer is: Is tolling a feasible financing strategy worthy of further study during the DEIS.

Comment [RD2]: On page 5 the ETC percentage is stated to be 63% - this needs to be consistent

Toll I-5 Only Scenario

Under this tolling scenario, I-5 is tolled at a \$2.00 base rate in two directions and I-205 is left as a toll-free alternative. Projected 2020 traffic volumes are shown in Table 1. As detailed in WP 10.2, origin-destination pairs and their toll-free bridge use distribution as forecast from the travel demand model were used as a surrogate for travel time savings in determining which trips <u>c</u>+ould use the tolled facilities.

| | | I-5 I-205 | | | Total River Crossing | | | | |
|---------------------------------|-------------------|-----------|---------|----------|----------------------|---------|----------|--------|---------|
| 2020 Traffic Volumes | Pass Car | Truck | Total | Pass Car | Truck | Total | Pass Car | Truck | Total |
| FORECAST CONDITION | | | | | | | | | |
| No Build Toll Free | 124,800 | 15,600 | 140,400 | 145,400 | 9,800 | 155,200 | 270,200 | 25,400 | 295,600 |
| Build Toll Free | 162,100 | 16,500 | 178,600 | 126,500 | 9,600 | 136,100 | 288,600 | 26,100 | 314,700 |
| Build Tolled | 120,500 | 10,900 | 131,400 | 153,200 | 14,000 | 167,200 | 273,700 | 24,900 | 298,600 |
| PERCENTAGE CHANGE | PERCENTAGE CHANGE | | | | | | | | |
| No-Build to Build Toll-Free | 29.9% | 5.8% | 27.2% | -13.0% | -2.0% | -12.3% | 6.8% | 2.8% | 6.5% |
| Build Toll-Free to Build Tolled | -25.7% | -33.9% | -26.4% | 21.1% | 45.8% | 22.9% | -5.2% | -4.6% | -5.1% |

Table 1. Toll I-5 Only Scenario - \$2.00 Base Toll Each Way

The No-Build scenario describes what is expected to happen in the year 2020 if the Region builds only the currently funded projects. The currently funded projects include the recently completed Interstate Max light rail line from the Rose Garden to the Expo Center in Portland; widening of I-5 to three lanes in each direction between 99th and Main in Vancouver; and other transit and highway projects outside the I-5 Corridor that have funding for construction over the next several years.

The Build scenario, assumed to be opened in 2013, would add vehicle capacity on I-5 across the Columbia River. With the additional vehicle-carrying capacity, average weekday traffic crossing the Columbia River is <u>assumed_expected</u> to increase by about 6.5 percent over No-Build conditions for the 2020 model. I-5 traffic <u>cw</u>ould increase by about 27 percent while the traffic on I-205 crossing <u>cw</u>ould decrease by just over 12 percent in the toll-free condition.

In 2020, the total river crossing is assumed to would consist of about 91 percent passenger cars and 8 percent trucks in both the No-Build and Build toll-free conditions as well as in the Build Tolled condition. Looking more closely at the I-5 river crossing, the No-Build condition projects 89 percent passenger cars and 11 percent trucks. When additional capacity is added, the share of passenger cars is estimated to would increase to just under 91 percent in the toll-free condition.

When I-5 is tolled in both directions, overall traffic on I-5 is estimated to would-decrease by 26.4 percent, while traffic on I-205 would-increases by almost 23 percent. The overall river crossing volumes are estimated to would-decrease by approximately 5 percent (16,100 vehicles), due to the consolidation and/or elimination of the trips that neither want to pay the toll on I-5 nor want to divert to I-205. The tolled passenger car share would increase to about 92 percent since commercial vehicles operate on very tight profit margins and are more sensitive to paying tolls. Truck traffic on I-5 gwould decrease by 34 percent when tolls are applied.

2

I-5 Columbia River Crossing Partnership: Traffic and Tolling Analysis Working Paper 11.1 <u>March 17February 8, 2005</u> **Comment [RD4]:** This entire page is poorly written. It appears the modeling data indicates three things about tolling I-5 alone: 1.Added capacity appears to draw trips from I-205 to

I-5; 2. Tolling I-5 alone is diverts a significant number of

trips to I-205; 3. Tolling I-5 alone impacts auto and truck trips

differently based upon time of day and the amount of toll.

Comment [RD3]: This forces the reader to refer back to WP 10.2 Should these be one paper?

The impact of tolling would vary by time period, as shown in Table 2. As detailed in WP 10.2, the tolling model assumed that peak period trips were less likely to divert than the off-peak trips, and therefore, a 50 percent diversion reduction factor was applied. The result is that the AM and PM peak periods are estimated to have a lower diversion (between 15 and 20 percent for passenger car trips) than the off-peak passenger car trips whose diversion rates are about 35 percent. The truck tolling reduction was between 32 and 35 percent during all time periods of travel.

The trips diverted from the tolled I-5 river crossing <u>c</u>would either switch to I-205 or <u>not make the</u> trip at all. <u>be eliminated altogether</u>. For work and truck trips, it was assumed 15 percent of the trips that <u>arewould</u> otherwise <u>be</u>-diverted <u>c</u>would actually be eliminated, and for the non-work trips 30 percent <u>c</u>would be eliminated. The net result is that overall, about 5 percent of all trips crossing the river <u>c</u>would be eliminated, and this percentage would be relatively constant throughout different periods of the day.

| | | I-5 NB I-5 SB | | I-5 SB | | I-205 NB | I-205 SB | Total River | |
|----------------------|----------|---------------|--------|----------|-------|----------|----------|--------------------|----------|
| 2020 Traffic Volumes | Pass Car | Truck | Total | Pass Car | Truck | Total | Total | Total | Crossing |
| AM PEAK PERIOD | | • | | | • | | | | |
| No-Build Toll-Free | 7,400 | 1,000 | 8,400 | 15,600 | 800 | 16,400 | 9,300 | 23,400 | 57,500 |
| Build Toll-Free | 9,500 | 1,100 | 10,600 | 22,000 | 950 | 22,950 | 10,200 | 18,100 | 61,850 |
| Build Tolled | 8,000 | 750 | 8,750 | 18,200 | 650 | 18,850 | 10,800 | 20,700 | 59,100 |
| % Change with Toll | -16% | -32% | -17% | -17% | -32% | -18% | 6% | 14% | -4% |
| PM PEAK PERIOD | | | | | | | | | |
| No-Build Toll-Free | 22,900 | 1,300 | 24,200 | 13,500 | 1,700 | 15,200 | 33,900 | 15,300 | 88,600 |
| Build Toll-Free | 32,000 | 1,600 | 33,600 | 17,900 | 1,850 | 19,750 | 26,900 | 15,300 | 95,550 |
| Build Tolled | 27,200 | 1,050 | 28,250 | 14,300 | 1,200 | 15,500 | 29,700 | 17,600 | 91,050 |
| % Change with Toll | -15% | -34% | -16% | -20% | -35% | -22% | 10% | 15% | -5% |
| OFF-PEAK PERIOD | | | | | | | | | |
| No-Build Toll-Free | 32,300 | 5,400 | 37,700 | 33,100 | 5,300 | 38,400 | 34,200 | 39,100 | 149,400 |
| Build Toll-Free | 38,400 | 5,500 | 43,900 | 42,300 | 5,500 | 47,800 | 32,200 | 33,300 | 157,200 |
| Build Tolled | 25,000 | 3,650 | 28,650 | 27,800 | 3,600 | 31,400 | 43,200 | 45,200 | 148,450 |
| % Change with Toll | -35% | -34% | -35% | -34% | -35% | -34% | 34% | 36% | -6% |
| 24-HOUR | | | | | | | | | |
| No-Build Toll-Free | 62,600 | 7,700 | 70,300 | 62,200 | 7,800 | 70,000 | 77,400 | 77,800 | 295,500 |
| Build Toll-Free | 79,900 | 8,200 | 88,100 | 82,200 | 8,300 | 90,500 | 69,300 | 66,700 | 314,600 |
| Build Tolled | 60,200 | 5,450 | 65,650 | 60,300 | 5,450 | 65,750 | 83,700 | 83,500 | 298,600 |
| % Change with Toll | -25% | -34% | -25% | -27% | -34% | -27% | 21% | 25% | -5% |

Table 2. Toll I-5 Only Scenario - Period Breakdown - \$2.00 Base Toll

Toll I-5 and I-205 Scenario

This section details the one-direction tolling scenario in which I-5 and I-205 <u>could are</u> both <u>be</u> tolled \$2.00 base rate (in 2004 dollars) in one direction. Since no free alternative would be available <u>under this scenario</u>, motorists would not have a choice to divert<u>.</u>; <u>rather</u>, <u>tT</u>rips would simply be eliminated <u>or</u> reduced in this alternative due to the application of the toll. This information is detailed in WP 10.2, and additional discussions for the 2020 model output are provided below in Table 3.

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| | I-5 | | | I-205 | | | Total River Crossing | | |
|---------------------------------|-------------------|--------|---------|----------|-------|---------|----------------------|--------|---------|
| 2020 Traffic Volumes | Pass Car | Truck | Total | Pass Car | Truck | Total | Pass Car | Truck | Total |
| FORECAST CONDITION | | | | | | | | | |
| No Build Toll-Free | 124,800 | 15,600 | 140,400 | 145,400 | 9,800 | 155,200 | 270,200 | 25,400 | 295,600 |
| Build Toll-Free | 162,100 | 16,500 | 178,600 | 126,500 | 9,600 | 136,100 | 288,600 | 26,100 | 314,700 |
| Build Tolled | 150,400 | 15,400 | 165,800 | 117,400 | 9,000 | 126,400 | 267,800 | 24,400 | 292,200 |
| PERCENTAGE CHANGE | PERCENTAGE CHANGE | | | | | | | | |
| No-Build to Build Toll-Free | 29.9% | 5.8% | 27.2% | -13.0% | -2.0% | -12.3% | 6.8% | 2.8% | 6.5% |
| Build Toll-Free to Build Tolled | -7.2% | -6.7% | -7.2% | -7.2% | -6.3% | -7.1% | -7.2% | -6.5% | -7.1% |

Table 3. Toll I-5 and I-205 Scenario - \$2.00 Base Toll

In 2020, the total traffic crossing the river is <u>estimated forecast</u> to increase by 6.5 percent when comparing the No-Build to the Build conditions before tolls are applied. As previously mentioned, the additional capacity on I-5 would allow the traffic to increase by just over 27 percent overall (car volumes would increase almost 30 percent and trucks by 5.8 percent), while I-205 volumes would decrease by just over 12 percent (cars - 13 percent and trucks - 2 percent).

The total river crossing is estimated to would be made up of 91 percent passenger cars and 9 percent trucks in the 2020 No-Build condition, changing slightly to 92 percent passenger cars and 8 percent trucks when for the 2020 Build toll-free condition. The share of trucks on I-5 would be greater than that on — I-205, and the No-Build truck percentage would be 11 percent on I-5 and 6 percent on I-205. In the Build condition, the truck share on I-5 is diluted by the large increase in passenger cars (many shifted from the I-205), and the split would be 91 percent passenger car and 9 percent trucks.

When one-direction tolls are applied to both I-5 and I-205, overall traffic for the total river crossing <u>c</u>would decrease by slightly over 7 percent (by almost 22,500 vehicles). Vehicles would not have a toll-free alternative in this option and therefore the total reduction would be higher than in the two-direction tolling alternative. Trucks and passenger cars would be reduced at similar rates since there would be no tolling benefit from using alternate routes.

As shown in Table 4, the impact of tolling would vary only slightly by time period for this tolling scenario. For convenience, some trips beginning and ending on the same side of the river now use a route that travels across both bridges, and the variation is due to the assumed elimination of these trips. A 5 percent overall reduction was applied to all trips to estimate the tolling impact, and this would not vary between peak and off-peak periods.

4

Comment [RD5]: If capacity is added to the I-5 corridor, projected traffic will increase 6.5% over that projected under the No Build scenario is clearer than the statement to the left.

I-5 Columbia River Crossing Partnership: Traffic and Tolling Analysis

| | 1 | | | 1 | | | 1 | | | | | | |
|----------------------|---------|--------|--------|--------|--------|--------|--------|---------|--------|--------|----------|--------|----------|
| | | I-5 NB | | | I-5 SB | | I | -205 NI | 8 | J | I-205 SI | 3 | Total |
| | Pass | | | Pass | | | Pass | | | Pass | | | River |
| 2020 Traffic Volumes | Car | Truck | Total | Car | Truck | Total | Car | Truck | Total | Car | Truck | Total | Crossing |
| AM PEAK PERIOD | | | | | | | | | | | | | |
| No-Build Toll-Free | 7,400 | 1,000 | 8,400 | 15,600 | 800 | 16,400 | 8,600 | 700 | 9,300 | 22,700 | 650 | 23,350 | 57,450 |
| Build Toll-Free | 9,500 | 1,100 | 10,600 | 22,000 | 950 | 22,950 | 9,500 | 750 | 10,250 | 17,500 | 600 | 18,100 | 61,900 |
| Build Tolled | 8,900 | 1,050 | 9,950 | 20,100 | 900 | 21,000 | 8,300 | 700 | 9,000 | 16,500 | 550 | 17,050 | 57,000 |
| % Change with Toll | -6% | -5% | -6% | -9% | -5% | -8% | -13% | -7% | -12% | -6% | -8% | -6% | -8% |
| PM PEAK PERIOD | | | | | | | | | | | | | |
| No-Build Toll-Free | 22,900 | 1,300 | 24,200 | 13,500 | 1,700 | 15,200 | 32,800 | 1,100 | 33,900 | 14,200 | 1,100 | 15,300 | 88,600 |
| Build Toll-Free | 32,000 | 1,550 | 33,550 | 17,900 | 1,850 | 19,750 | 26,000 | 1,000 | 27,000 | 14,200 | 1,150 | 15,350 | 95,650 |
| Build Tolled | 30,100 | 1,450 | 31,550 | 15,900 | 1,700 | 17,600 | 23,500 | 900 | 24,400 | 13,400 | 1,050 | 14,450 | 88,000 |
| % Change with Toll | -6% | -6% | -6% | -11% | -8% | -11% | -10% | -10% | -10% | -6% | -9% | -6% | -8% |
| OFF-PEAK PERIOD | | | | | | | | | | | | | |
| No-Build Toll-Free | 32,300 | 5,400 | 37,700 | 33,100 | 5,300 | 38,400 | 31,100 | 3,200 | 34,300 | 36,000 | 3,100 | 39,100 | 149,500 |
| Build Toll-Free | 38,400 | 5,500 | 43,900 | 42,300 | 5,500 | 47,800 | 29,100 | 3,150 | 32,250 | 30,300 | 3,000 | 33,300 | 157,250 |
| Build Tolled | 36,100 | 5,200 | 41,300 | 39,300 | 5,150 | 44,450 | 27,000 | 2,950 | 29,950 | 28,700 | 2,850 | 31,550 | 147,250 |
| % Change with Toll | -6% | -5% | -6% | -7% | -6% | -7% | -7% | -6% | -7% | -5% | -5% | -5% | -6% |
| 24-HOUR | 24-HOUR | | | | | | | | | | | | |
| No-Build Toll-Free | 62,600 | 7,700 | 70,300 | 62,200 | 7,800 | 70,000 | 72,500 | 5,000 | 77,500 | 72,900 | 4,850 | 77,750 | 295,550 |
| Build Toll-Free | 79,900 | 8,150 | 88,050 | 82,200 | 8,300 | 90,500 | 64,600 | 4,900 | 69,500 | 62,000 | 4,750 | 66,750 | 314,800 |
| Build Tolled | 75,100 | 7,700 | 82,800 | 75,300 | 7,750 | 83,050 | 58,800 | 4,550 | 63,350 | 58,600 | 4,450 | 63,050 | 292,250 |
| % Change with Toll | -6% | -6% | -6% | -8% | -7% | -8% | -9% | -7% | -9% | -5% | -6% | -6% | -7% |

Table 4. Toll I-5 and I-205 Scenario - Period Breakdown - \$2.00 Base Toll

Impacts on ETC Market Share and HOV3+ Utilization

Preliminary analysis shows minimal impact on ETC market share and HOV3+ utilization when comparing the two tolling scenarios. For this analysis, assumptions were provided that allowed 15 percent toll discounts for ETC customers off the regular cash fare, and an additional 50 percent discounts for HOV3+ users that use ETC. In 2013, ETC market share is assumed to be about 27 to 29 percent for the 24-hour period, with slightly higher market shares during the peak periods (30 to 31 percent). The market shares increase over time due to user benefits, and in 2020 the market share is assumed be about 63 percent for the 24-hour period and 65 percent during the peaks.

HOV3+ customers that are equipped with an electronic transponder would receive an additional 50 percent off of the ETC rate (a 57.5 percent discount off the regular cash fare). During the opening year, between 0.8 and 1 percent of all daily trips on tolled facilities are expected to be HOV3+ based on projections from existing HOV use. The HOV3+ share would be greatest during the peak periods at just over 1 percent and lowest during the off-peak when HOV3+ trips at approximately 0.5 percent. In 2020, the HOV3+ shares are <u>estimated projected</u> to increase to a daily rate between two and 2.3 percent (up to 3.3 percent during the peaks and 1.3 percent during the off-peak periods). The increase would be due to increasing congestion and the user benefits from discounted ETC fares.

5

TRAFFIC AND REVENUE STREAM IMPACTS FOR VARIOUS GROWTH RATES

The base model analysis discussed up to this point has assumed that the growth rates for the 2020 model years do not change. This sensitivity discussion analyzes the revenue impact on the 2020 model year of halving and doubling the average annual growth rates.

The average annual growth rate between 2002 and the 2020 No Build is approximately 0.7 percent growth per year. Table 5 shows the estimated impact of reducing the average annual growth rate by 50 percent, to 0.35 percent, and increasing it by 50 percent, to 1.05 percent, for both tolling scenarios. The sensitivity analysis shows that a 50 percent reduction in the *rate* of growth results in close to a 10 percent reduction in revenue, while a 50 percent increase in the *rate* of growth results in close to a 10 percent increase in revenue.

| | | Toll I-5 Only S | Scenario | Toll I-5 and I-205 Scenario | | | |
|------------------------------------|---------|-----------------|-------------------------|-----------------------------|-----------|-------------------------|--|
| | I-5 AWD | I-205 AWD | Total Annual Revenue | I-5 AWD | I-205 AWD | Total Annual Revenue | |
| Base Growth Rate: 0.7% | 131,400 | 167,200 | \$150,654,200 | 165,800 | 126,400 | \$168,435,400 | |
| Reduced Growth Rate: 0.35% | 123,900 | 156,200 | \$136,784,500 | 154,600 | 117,600 | \$152,431,100 | |
| Increased Growth Rate: 1.05% | 139,600 | 179,000 | \$166,909,500 | 175,100 | 134,500 | \$184,401,400 | |

Table 5. Growth Rate Sensitivity - \$2.00 Base Toll

AWD = Average Weekday Daily Traffic

TRAFFIC AND REVENUE STREAM IMPACTS FOR VARIOUS TOLL RATES

The base model output has focused on the 2020 model output assuming a \$2.00 base toll rate with 15 percent discount for ETC and an *additional* 50 percent discount for HOV3+. There are many permutations of toll rate structures and toll rates that can be evaluated. This portion of the WP evaluates the impact on the traffic and revenue stream of charging a \$2.00, \$3.00, or \$4.00 base toll in 2004 dollars and adjusted for a 3 percent annual inflation. The ETC discount relationships for regular ETC users and HOV3+ have not been changed for this analysis.

Toll I-5 Only Scenario

The traffic and revenue stream presented in Table 6 is the base scenario presented in WP 10.2 expanded through 2025. A \$2.00 toll is assumed in 2004 dollars, which adjusts, based on a 3 percent inflation rate applied in \$.25 increments, into an opening year toll rate of \$2.75 in 2013 and a 2025 toll rate of \$3.75. In all of these tables, the 2020 model year output is shown in bold font. During years when tolls are raised, there is a reduction in traffic to account for patrons' reaction to the toll change.

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| | Tolled | Toll-Free | | | | |
|------|---------|-----------|----------------|--------------|----------------|--|
| | I-5 AWD | I-205 AWD | I-5 Annual | I-205 Annual | Total Annual | |
| Year | Volume | Volume | Revenue | Revenue | Revenue | |
| 2002 | 124,000 | 136,000 | \$ - | \$ - | \$ - | |
| 2003 | 124,800 | 137,000 | \$ - | \$ - | \$ - | |
| 2004 | 125,600 | 138,000 | \$ - | \$ - | \$ - | |
| 2005 | 126,400 | 139,000 | \$ - | \$ - | \$ - | |
| 2006 | 127,300 | 140,000 | \$ - | \$ - | \$ - | |
| 2007 | 128,100 | 141,100 | \$ - | \$ - | \$ - | |
| 2008 | 129,000 | 142,100 | \$ - | \$ - | \$ - | |
| 2009 | 129,900 | 143,100 | \$ - | \$ - | \$ - | |
| 2010 | 130,800 | 144,200 | \$ - | \$ - | \$ - | |
| 2011 | 131,600 | 145,200 | \$ - | \$ - | \$ - | |
| 2012 | 132,600 | 146,300 | \$ - | \$ - | \$ - | |
| 2013 | 127,400 | 157,800 | \$ 127,406,700 | \$ - | \$ 127,406,700 | |
| 2014 | 128,100 | 158,700 | \$ 127,619,600 | \$ - | \$ 127,619,600 | |
| 2015 | 129,000 | 159,900 | \$ 127,848,400 | \$ - | \$ 127,848,400 | |
| 2016 | 129,800 | 161,100 | \$ 128,093,400 | \$ - | \$ 128,093,400 | |
| 2017 | 128,800 | 163,400 | \$ 138,100,100 | \$ - | \$ 138,100,100 | |
| 2018 | 131,600 | 163,700 | \$ 140,327,400 | \$ - | \$ 140,327,400 | |
| 2019 | 132,400 | 165,000 | \$ 140,650,000 | \$ - | \$ 140,650,000 | |
| 2020 | 131,400 | 167,200 | \$ 150,654,200 | \$- | \$ 150,654,200 | |
| 2021 | 134,200 | 167,500 | \$ 153,132,200 | \$ - | \$ 153,132,200 | |
| 2022 | 133,100 | 169,800 | \$ 163,105,500 | \$ - | \$ 163,105,500 | |
| 2023 | 136,000 | 170,100 | \$ 165,824,200 | \$ - | \$ 165,824,200 | |
| 2024 | 136,900 | 171,400 | \$ 166,316,300 | \$ - | \$ 166,316,300 | |
| 2025 | 135,800 | 173,800 | \$ 176,330,900 | \$ - | \$ 176,330,900 | |

Table 6. Toll I-5 Only Scenario - Traffic and Revenue Stream - \$2.00 Base Toll

AWD = Average Weekday Daily Traffic

Table 7 on the following page shows the traffic and revenue stream when a \$3.00 base toll rate is assumed in 2004 dollars. By adjusting for inflation, the opening year (2013) toll rate would be \$4.00 and the 2025-year toll rate would be \$5.50. The opening year traffic volumes on the tolled I-5 bridge would be about 5 percent lower (120,800 versus 127,400) than the base \$2.00 toll scenario, while the revenues would be about 39 percent higher. In 2025, tolled traffic would be about 3.5 percent lower (131,000 versus 135,800) than the \$2.00 scenario and revenues would be 42 percent higher.

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Comment [RD6]: I would suggest that there be some indication in these charts, such as an *, of the year when the tolls are increased, with a note at the base of the chart, to clarify why volumes apparently drop every few years

Comment [RD7]: Where does this number come from?

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| | Tolled | Toll-Free | | | | |
|------|---------|-----------|----------------|--------------|----------------|--|
| | I-5 AWD | I-205 AWD | I-5 Annual | I-205 Annual | Total Annual | |
| Year | Volume | Volume | Revenue | Revenue | Revenue | |
| 2002 | 124,000 | 136,000 | \$ - | \$ - | \$ - | |
| 2003 | 124,800 | 137,000 | \$ - | \$ - | \$ - | |
| 2004 | 125,600 | 138,000 | \$ - | \$ - | \$ - | |
| 2005 | 126,400 | 139,000 | \$ - | \$ - | \$ - | |
| 2006 | 127,300 | 140,000 | \$ - | \$ - | \$ - | |
| 2007 | 128,100 | 141,100 | \$ - | \$ - | \$ - | |
| 2008 | 129,000 | 142,100 | \$ - | \$ - | \$ - | |
| 2009 | 129,900 | 143,100 | \$ - | \$ - | \$ - | |
| 2010 | 130,800 | 144,200 | \$ - | \$ - | \$ - | |
| 2011 | 131,600 | 145,200 | \$ - | \$ - | \$ - | |
| 2012 | 132,600 | 146,300 | \$ - | \$ - | \$ - | |
| 2013 | 120,800 | 162,500 | \$ 177,116,800 | \$ - | \$ 177,116,800 | |
| 2014 | 121,600 | 163,400 | \$ 177,442,100 | \$ - | \$ 177,442,100 | |
| 2015 | 120,700 | 165,500 | \$ 186,305,200 | \$ - | \$ 186,305,200 | |
| 2016 | 123,200 | 165,900 | \$ 189,296,200 | \$ - | \$ 189,296,200 | |
| 2017 | 122,200 | 168,300 | \$ 198,124,100 | \$ - | \$ 198,124,100 | |
| 2018 | 124,800 | 168,600 | \$ 201,346,600 | \$ - | \$ 201,346,600 | |
| 2019 | 123,900 | 170,800 | \$ 210,151,500 | \$ - | \$ 210,151,500 | |
| 2020 | 126,500 | 171,200 | \$ 213,615,100 | \$- | \$ 213,615,100 | |
| 2021 | 125,500 | 173,500 | \$ 222,410,000 | \$ - | \$ 222,410,000 | |
| 2022 | 128,300 | 173,900 | \$ 226,124,700 | \$ - | \$ 226,124,700 | |
| 2023 | 127,300 | 176,200 | \$ 234,922,800 | \$ - | \$ 234,922,800 | |
| 2024 | 128,100 | 177,600 | \$ 246,893,600 | \$ - | \$ 246,893,600 | |
| 2025 | 131,000 | 177,800 | \$ 251,101,400 | \$ - | \$ 251,101,400 | |

 Table 7. Toll I-5 Only Scenario - Traffic and Revenue Stream - \$3.00 Base Toll

AWD = Average Weekday Daily Traffic

Table 8 on the following page shows the traffic and revenue stream when a \$4.00 base toll rate is assumed in 2004 dollars. Adjusting for inflation, the opening year (2013) toll rate would be \$5.50 and the 2025 toll rate would be \$7.50. The opening year traffic volumes for the \$4.00 toll would be reduced by just over 8 percent compared to the \$2.00 base rate volumes, while the revenue increases would be just under 85 percent. In 2025, tolled traffic would be 8.2 percent lower than the \$2.00 scenario and revenues would be 85 percent higher.

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| | Tolled | Toll-Free | | | | |
|------|---------|-----------|----------------|--------------|----------------|--|
| | I-5 AWD | I-205 AWD | I-5 Annual | I-205 Annual | Total Annual | |
| Year | Volume | Volume | Revenue | Revenue | Revenue | |
| 2002 | 124,000 | 136,000 | \$ - | \$ - | \$ - | |
| 2003 | 124,800 | 137,000 | \$ - | \$ - | \$ - | |
| 2004 | 125,600 | 138,000 | \$ - | \$ - | \$ - | |
| 2005 | 126,400 | 139,000 | \$ - | \$ - | \$ - | |
| 2006 | 127,300 | 140,000 | \$ - | \$ - | \$ - | |
| 2007 | 128,100 | 141,100 | \$ - | \$ - | \$ - | |
| 2008 | 129,000 | 142,100 | \$ - | \$ - | \$ - | |
| 2009 | 129,900 | 143,100 | \$ - | \$ - | \$ - | |
| 2010 | 130,800 | 144,200 | \$ - | \$ - | \$ - | |
| 2011 | 131,600 | 145,200 | \$ - | \$ - | \$ - | |
| 2012 | 132,600 | 146,300 | \$ - | \$ - | \$ - | |
| 2013 | 116,700 | 165,600 | \$ 235,479,900 | \$ - | \$ 235,479,900 | |
| 2014 | 117,400 | 166,500 | \$ 235,924,300 | \$ - | \$ 235,924,300 | |
| 2015 | 118,300 | 167,800 | \$ 236,399,600 | \$ - | \$ 236,399,600 | |
| 2016 | 117,200 | 169,900 | \$ 244,280,300 | \$ - | \$ 244,280,300 | |
| 2017 | 119,800 | 170,500 | \$ 248,238,800 | \$ - | \$ 248,238,800 | |
| 2018 | 118,800 | 172,700 | \$ 256,109,800 | \$ - | \$ 256,109,800 | |
| 2019 | 119,600 | 174,000 | \$ 267,466,600 | \$ - | \$ 267,466,600 | |
| 2020 | 120,500 | 175,400 | \$ 278,918,100 | \$- | \$ 278,918,100 | |
| 2021 | 123,100 | 175,800 | \$ 283,561,500 | \$ - | \$ 283,561,500 | |
| 2022 | 122,100 | 178,100 | \$ 291,336,400 | \$ - | \$ 291,336,400 | |
| 2023 | 122,900 | 179,400 | \$ 303,070,900 | \$ - | \$ 303,070,900 | |
| 2024 | 123,800 | 180,800 | \$ 314,920,800 | \$ - | \$ 314,920,800 | |
| 2025 | 124,700 | 182,200 | \$ 326,892,000 | \$ - | \$ 326,892,000 | |

 Table 8. Toll I-5 Only Scenario - Traffic and Revenue Stream - \$4.00 Base Toll

AWD = Average Weekday Daily Traffic

Toll I-5 and I-205 Scenario

The traffic and revenue stream presented in Table 9 is the same as the one-direction tolling summary presented in WP 10.2 expanded through the year 2025. This scenario assumes that a \$2.00 (2004 equivalent) toll is collected in one direction on both I-5 and I-205 and there is no toll-free alternative. However, a round-trip across the bridge would cost half as much as under the Toll I-5 in Both Directions scenario. The toll collected on opening day would be \$2.75 and would increase based on a 3 percent inflation rate to \$3.75 in 2025. Total tolled traffic across the river in 2013 would be 280,400 vehicles per day, growing to 303,000 tolled daily trips in 2025. As Table 9 shows, in comparison to Table 6, collecting half the toll (but on both bridges) for a round trip actually increases total revenue because total cross-river traffic volumes are estimated to be slightly higher and all traffic pays a toll.

| | Tolled | Tolled | | | | |
|------|---------|-----------|----------------|---------------|----------------|--|
| | I-5 AWD | I-205 AWD | I-5 Annual | I-205 Annual | Total Annual | |
| Year | Volume | Volume | Revenue | Revenue | Revenue | |
| 2002 | 124,000 | 136,000 | \$ - | \$ - | \$ - | |
| 2003 | 124,800 | 137,000 | \$ - | \$ - | \$ - | |
| 2004 | 125,600 | 138,000 | \$ - | \$ - | \$ - | |
| 2005 | 126,400 | 139,000 | \$ - | \$ - | \$ - | |
| 2006 | 127,300 | 140,000 | \$ - | \$ - | \$ - | |
| 2007 | 128,100 | 141,100 | \$ - | \$ - | \$ - | |
| 2008 | 129,000 | 142,100 | \$ - | \$ - | \$ - | |
| 2009 | 129,900 | 143,100 | \$ - | \$ - | \$ - | |
| 2010 | 130,800 | 144,200 | \$ - | \$ - | \$ - | |
| 2011 | 131,600 | 145,200 | \$ - | \$ - | \$ - | |
| 2012 | 132,600 | 146,300 | \$ - | \$ - | \$ - | |
| 2013 | 159,800 | 120,600 | \$ 81,956,700 | \$ 59,794,100 | \$ 141,750,800 | |
| 2014 | 160,800 | 121,200 | \$ 82,140,400 | \$ 59,712,600 | \$ 141,853,000 | |
| 2015 | 161,800 | 122,200 | \$ 82,335,000 | \$ 59,730,600 | \$ 142,065,600 | |
| 2016 | 162,900 | 123,100 | \$ 82,540,600 | \$ 59,750,000 | \$ 142,290,600 | |
| 2017 | 162,500 | 123,600 | \$ 89,503,200 | \$ 65,106,500 | \$ 154,609,700 | |
| 2018 | 165,200 | 125,100 | \$ 90,529,700 | \$ 65,421,800 | \$ 155,951,500 | |
| 2019 | 166,300 | 126,000 | \$ 90,791,400 | \$ 65,449,300 | \$ 156,240,700 | |
| 2020 | 165,800 | 126,400 | \$ 97,812,900 | \$ 70,622,500 | \$ 168,435,400 | |
| 2021 | 168,700 | 127,900 | \$ 98,966,700 | \$ 70,961,200 | \$ 169,927,900 | |
| 2022 | 168,200 | 128,300 | \$ 106,024,200 | \$ 76,113,400 | \$ 182,137,600 | |
| 2023 | 171,000 | 129,900 | \$ 107,298,500 | \$ 76,481,200 | \$ 183,779,700 | |
| 2024 | 172,200 | 130,800 | \$ 107,682,200 | \$ 76,514,700 | \$ 184,196,900 | |
| 2025 | 171,800 | 131,200 | \$ 114,830,200 | \$ 81,658,400 | \$ 196,488,600 | |

Table 9. Toll I-5 and I-205 Scenario - Traffic and Revenue Stream - \$2.00 Base Toll

AWD = Average Weekday Daily Traffic

Table 10 <u>on the following page</u> shows the traffic and revenue stream when a \$3.00 base toll rate is assumed in 2004 dollars. The opening year (2013) toll rate would be \$4.00 and the 2025-year toll rate would be \$5.50. The opening year traffic volumes on tolled I-5 and I-205 would be 1.5 percent less than the base \$2.00 toll scenario, while the revenues would be about 43 percent higher. In 2025, tolled traffic would be 0.6 percent lower than the \$2.00 scenario and revenues would be 46 percent higher.

| | Tolled | Tolled | | | | |
|------|---------|-----------|----------------|----------------|----------------|--|
| | I-5 AWD | I-205 AWD | I-5 Annual | I-205 Annual | Total Annual | |
| Year | Volume | Volume | Revenue | Revenue | Revenue | |
| 2002 | 124,000 | 136,000 | \$ - | \$ - | \$ - | |
| 2003 | 124,800 | 137,000 | \$ - | \$ - | \$ - | |
| 2004 | 125,600 | 138,000 | \$ - | \$ - | \$ - | |
| 2005 | 126,400 | 139,000 | \$ - | \$ - | \$ - | |
| 2006 | 127,300 | 140,000 | \$ - | \$ - | \$ - | |
| 2007 | 128,100 | 141,100 | \$ - | \$ - | \$ - | |
| 2008 | 129,000 | 142,100 | \$ - | \$ - | \$ - | |
| 2009 | 129,900 | 143,100 | \$ - | \$ - | \$ - | |
| 2010 | 130,800 | 144,200 | \$ - | \$ - | \$ - | |
| 2011 | 131,600 | 145,200 | \$ - | \$ - | \$ - | |
| 2012 | 132,600 | 146,300 | \$ - | \$ - | \$ - | |
| 2013 | 157,600 | 119,000 | \$ 117,641,200 | \$ 85,828,900 | \$ 203,470,100 | |
| 2014 | 158,700 | 119,600 | \$ 117,904,900 | \$ 85,711,700 | \$ 203,616,600 | |
| 2015 | 158,200 | 120,000 | \$ 124,482,900 | \$ 90,691,800 | \$ 215,174,700 | |
| 2016 | 160,900 | 121,500 | \$ 125,884,200 | \$ 91,125,800 | \$ 217,010,000 | |
| 2017 | 160,400 | 121,900 | \$ 132,488,300 | \$ 96,374,800 | \$ 228,863,100 | |
| 2018 | 163,100 | 123,400 | \$ 134,007,800 | \$ 96,841,500 | \$ 230,849,300 | |
| 2019 | 162,600 | 123,700 | \$ 140,647,100 | \$ 101,813,400 | \$ 242,460,500 | |
| 2020 | 165,300 | 125,300 | \$ 142,290,600 | \$ 102,310,300 | \$ 244,600,900 | |
| 2021 | 164,900 | 125,600 | \$ 148,974,800 | \$ 107,260,300 | \$ 256,235,100 | |
| 2022 | 167,600 | 127,200 | \$ 150,748,600 | \$ 107,776,600 | \$ 258,525,200 | |
| 2023 | 167,200 | 127,500 | \$ 157,487,300 | \$ 112,715,100 | \$ 270,202,400 | |
| 2024 | 168,400 | 128,500 | \$ 165,581,400 | \$ 118,134,700 | \$ 283,716,100 | |
| 2025 | 171,200 | 130,100 | \$ 167,609,200 | \$ 118,710,000 | \$ 286,319,200 | |

Table 10. Toll I-5 and I-205 Scenario - Traffic and Revenue Stream - \$3.00 Base Toll

AWD = Average Weekday Daily Traffic

Table 11 <u>on the following page</u> shows the traffic and revenue stream when a \$4.00 base toll rate is assumed in 2004 dollars. The opening year (2013) toll rate would be \$5.50 and the 2025-year toll rate would be \$7.50. The opening year traffic volumes for the \$4.00 toll would be reduced by just over 3 percent compared to the \$2.00 base rate volumes, while the revenue would increase by just under 94 percent. In 2025, tolled traffic would be about 3 percent lower than the \$2.00 scenario and revenues would be almost 94 percent higher.

| | Tolled | Tolled | | | | |
|------|---------|-----------|----------------|----------------|----------------|--|
| | I-5 AWD | I-205 AWD | I-5 Annual | I-205 Annual | Total Annual | |
| Year | Volume | Volume | Revenue | Revenue | Revenue | |
| 2002 | 124,000 | 136,000 | \$ - | \$ - | \$ - | |
| 2003 | 124,800 | 137,000 | \$ - | \$ - | \$ - | |
| 2004 | 125,600 | 138,000 | \$ - | \$ - | \$ - | |
| 2005 | 126,400 | 139,000 | \$ - | \$ - | \$ - | |
| 2006 | 127,300 | 140,000 | \$ - | \$ - | \$ - | |
| 2007 | 128,100 | 141,100 | \$ - | \$ - | \$ - | |
| 2008 | 129,000 | 142,100 | \$ - | \$ - | \$ - | |
| 2009 | 129,900 | 143,100 | \$ - | \$ - | \$ - | |
| 2010 | 130,800 | 144,200 | \$ - | \$ - | \$ - | |
| 2011 | 131,600 | 145,200 | \$ - | \$ - | \$ - | |
| 2012 | 132,600 | 146,300 | \$ - | \$ - | \$ - | |
| 2013 | 154,700 | 116,800 | \$ 158,737,100 | \$ 115,811,600 | \$ 274,548,700 | |
| 2014 | 155,700 | 117,400 | \$ 159,093,000 | \$ 115,653,700 | \$ 274,746,700 | |
| 2015 | 156,800 | 118,300 | \$ 159,469,800 | \$ 115,688,600 | \$ 275,158,400 | |
| 2016 | 156,300 | 118,600 | \$ 165,691,100 | \$ 120,450,200 | \$ 286,141,300 | |
| 2017 | 158,900 | 120,200 | \$ 167,573,700 | \$ 121,383,700 | \$ 288,957,400 | |
| 2018 | 158,400 | 120,500 | \$ 173,836,200 | \$ 126,151,800 | \$ 299,988,000 | |
| 2019 | 159,500 | 121,500 | \$ 181,607,600 | \$ 131,464,300 | \$ 313,071,900 | |
| 2020 | 160,700 | 122,400 | \$ 189,448,200 | \$ 136,784,600 | \$ 326,232,800 | |
| 2021 | 163,300 | 123,900 | \$ 191,682,800 | \$ 137,440,600 | \$ 329,123,400 | |
| 2022 | 162,900 | 124,200 | \$ 198,018,100 | \$ 142,154,700 | \$ 340,172,800 | |
| 2023 | 164,000 | 125,200 | \$ 206,063,400 | \$ 147,481,400 | \$ 353,544,800 | |
| 2024 | 165,200 | 126,100 | \$ 214,192,100 | \$ 152,816,200 | \$ 367,008,300 | |
| 2025 | 166,400 | 127,100 | \$ 222,408,100 | \$ 158,159,500 | \$ 380,567,600 | |

Table 11. Toll I-5 and I-205 Scenario - Traffic and Revenue Stream - \$4.00 Base Toll

AWD = Average Weekday Daily Traffic

ELASTICITY

Elasticity, for the purposes of this study, is defined as the relationship between changes in traffic brought about by varying the toll rate.

- *e* = (percent change in volume*) ÷ (percent change in toll**)
 - * relative to the volume at the lower toll
 - ** relative to the lower toll

The factor e represents the relative decrease in traffic corresponding to a given increase in toll. The higher the factor, which is a negative figure, the more apt the facility will be to lose traffic (i.e., diversions to competing facilities, switches in travel modes and consolidation and elimination of trips) due to increased tolls. For toll facilities:

- *e* values from 0 to -0.1 are relatively inelastic
- *e* values from -0.1 to -0.25 are considered in lower range of moderate elasticity
- *e* values from -0.26 to -0.4 are considered moderately elastic, but in the upper range

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• *e* values higher than -0.4 are relatively elastic and, therefore, quite sensitive to tolls

I-5 Columbia River Crossing Partnership: Traffic and Tolling Analysis

Model input for this Phase II tolling analysis relied on using existing traffic data provided by Metro. (Phase II analysis is less refined than a Phase III "Investment Grade" analysis). For a Phase III analysis, a traffic model would be built, toll diversion equations from new source surveys would be developed, and the model would provide the toll elasticity. The elasticity would be compared to other relevant studies for reasonableness.

For the Phase II analysis, there was no operating traffic model. Select link data was used to build the toll traffic process at a given toll level. Elasticities were estimated to determine the effects of different toll levels for the alternative toll scenarios, ETC discounts, and other factors. The assumptions regarding elasticity rates were based on project experience elsewhere in the country.

The Toll I-5 Only Scenario (with two-direction tolls) is assumed to be relatively inelastic, with elasticity rates varying from -0.08 to -0.1. That is, for every doubling of tolls there is an 8% to 10% drop in traffic. The rates vary in this scenario based on the change in the origin-destination pairs over time.

The Toll I-5 and I-205 Scenario (with one-direction tolls) is assumed to be inelastic (with elasticity values assumed at -0.03), since there are no other alternatives to crossing the river but to pay a toll. (The assumptions regarding elasticity rates are based on project experience elsewhere in the country.)

GROSS AND NET REVENUES

The estimated toll revenues presented to this point represent total potential revenues collected or gross revenue. There are costs associated with toll collection in both operating and maintenance (O&M) costs. Based on experience, the costs of toll collection as well as maintenance is assumed to total about 20 percent of the gross revenues. Therefore, the net revenues for the \$2.00 base toll scenario would range from \$101.9 million in 2013 to \$141.1 million in 2025 for the Toll I-5 Only Scenario. The Toll I-5 and I-205 Scenario net revenues would be higher, ranging from \$113.4 million in 2013 to \$157.2 million in 2025. In this analysis, we have assumed that the violation enforcement system <u>couldwill</u> gather enough revenue in fines to make up for any loss in revenue during collection.

Table 12 details the net revenue streams for both tolling scenarios using three different base toll rates. A thirty-year revenue stream has been assumed for this analysis. The average annual growth rate from 2013 through 2025 is 2.8 percent in both of the tolling scenarios. Between 2026 and 2035, a 2 percent growth rate is applied, and beyond 2035 a growth rate of is grown at a-1 percent is used. rate. The model year output (2020) is shown in bold text. Emme/2 data projections were used up to 2020 with projections to 2025. Beyond 2025, the growth rates are conservative assumptions.

Toll facilities typically are required, as part of their financial analyses and in order to respond to rating agencies and insurers, to maintain a higher net revenue than the minimum amount to meet debt service obligation. The ratio of the net revenue to debt service is known as "coverage," and is expressed as ratios, such a 1.5X. As an example, assuming a project size in the \$1-1.5 billion range with a coverage ratio of 1.3X, the net revenue from the facility would have to provide \$110 million to \$165 million annually to pay the debt service with coverage. This analysis is extremely simplistic, as it is very rare that bonds are sold using level debt service, but rather the debt service is

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I-5 Columbia River Crossing Partnership: Traffic and Tolling Analysis Working Paper 11.1 <u>March 17February 8</u>, 2005 **Comment [RD8]:** This is an extremely cursory discussion of elasticity with no data to support the numbers – they have to do better than this. Could this calculation be demonstrated in a footnote so the reader can understand how they got to this conclusion?

Comment [RD9]: Is this a reasonable number based upon other programs? If "yes" then say so!

Comment [RD10]: Does this mean that the violation enforcement system will cover its costs from it own collections or make up for all revenues lost due to scofflaws?

Comment [RD11]: "X" being the debt service and coverage being 1.5 times the debt service – is this correct?

Comment [RD12]: And the reason the coverage ratio example in the last sentence was 1.5X while the coverage ratio for this \$1-1.5B project is 1.3X is...what?

structured to match annual revenue levels, allowing a lower early starting toll level. For early planning studies, the level debt service review is appropriate to determine the likely future range of possible future tolls.

| | Toll I-5 Only Scenario | | | Toll | I-5 and I-205 See | nario |
|-----------------|---------------------------------------------------|---------------------------|---------------------------|---------------------------|---------------------------|---------------------------|
| | \$2.00 Base Toll \$3.00 Base Toll \$4.00 Base Tol | | \$4.00 Base Toll | \$2.00 Base Toll | \$3.00 Base Toll | \$4.00 Base To |
| Year | Net Revenue | Net Revenue | Net Revenue | Net Revenue | Net Revenue | Net Revenue |
| 2002 | \$ – | - & | \$ – | \$ – | \$ – | \$ - |
| 2003 | \$ - | \$ - | \$ - | \$ - | \$ - | \$ - |
| 2004 | <u> </u> | \$ - | \$ – | <u></u> - | <u></u> – | <u></u> - |
| 2005 | - 2 | <u>s</u> – | - 8 | - 2 | - 8 | <u>\$</u> |
| 2006 | - 2 | ÷ – | \$ - | - * | ÷ – | ÷ – |
| 2007 | - 2 | - \$ | \$ - | | \$ - | - - |
| 2008 | | \$ - | <u>-</u> | | - 8 | <u></u> |
| 2009 | <u> </u> | \$ - | \$ - | <u></u> - | <u></u> – | <u> </u> |
| 2010 | <u>-</u> | - \$ | \$ - | \$ - | - - | - - |
| 2011 | - 2 | \$ - | \$ - | - * | - 8 | - \$ |
| 2012 | - 8 | - \$ | <u></u> | | - - | - - |
| 2013 | \$ 101,925,360 | \$ 141,693,440 | \$ 188,383,920 | \$ 113,400,640 | \$ 162,776,080 | \$ 219,638,96 |
| 2014 | \$ 102.095.680 | \$ 141.953.680 | \$ 188,739,440 | \$ 113,482,400 | \$ 162.893.280 | \$ 219,797,36 |
| 2015 | \$ 102,278,720 | \$ 149,044,160 | \$ 189,119,680 | \$ 113,652,480 | \$ 172,139,760 | \$ 220,126,72 |
| 2016 | \$ 102,474,720 | \$ 151,436,960 | \$ 195,424,240 | \$ 113,832,480 | \$ 173,608,000 | \$ 228,913,04 |
| 2017 | \$ 110,480,080 | \$ 158,499,280 | \$ 198,591,040 | \$ 123,687,760 | \$ 183,090,480 | \$ 231,165,92 |
| 2018 | \$ 112,261,920 | \$ 161,077,280 | \$ 204,887,840 | \$ 124,761,200 | \$ 184,679,440 | \$ 239,990,40 |
| 2019 | \$ 112,520,000 | \$ 168,121,200 | \$ 213,973,280 | \$ 124,992,560 | \$ 193,968,400 | \$ 250,457,52 |
| 2020 | \$ 120,523,360 | \$ 170,892,080 | \$ 223,134,480 | \$ 134,748,320 | \$ 195,680,720 | \$ 260,986,24 |
| 2021 | \$ 122,505,760 | \$ 177,928,000 | \$ 226,849,200 | \$ 135,942,320 | \$ 204,988,080 | \$ 263,298,72 |
| 2022 | \$ 130,484,400 | \$ 180,899,760 | \$ 233,069,120 | \$ 145,710,080 | \$ 206,820,160 | \$ 272,138,2 4 |
| 2023 | \$ 132,659,360 | \$ 187,938,240 | \$ 242,456,720 | \$ 147,023,760 | \$ <u>216,161,920</u> | \$ 282,835,84 |
| 2024 | \$ 133,053,040 | \$ 197,514,880 | \$ 251,936,640 | \$ 147,357,520 | \$ 226,972,880 | \$ 293,606,6 4 |
| 2025 | \$ 141,064,720 | \$ 200,881,120 | \$ 261,513,600 | \$ 157,190,880 | \$ 229,055,360 | \$ 304,454,08 |
| 2026 | \$ 143,886,010 | \$ 204,898,742 | \$ 266,743,872 | \$ 160,334,700 | \$ 233,636,467 | \$ 310,543,16 |
| 2027 | \$ 146,763,730 | \$ 208,996,720 | \$ 272,078,750 | \$ 163,541,390 | \$ 238,309,200 | \$ 316,754,02 |
| 2028 | \$ 149,699,000 | \$ 213,176,650 | \$ 277,520,330 | \$ 166,812,220 | \$ 243,075,380 | \$ 323,089,10 |
| 2029 | \$ 152.692.980 | \$ 217,440,180 | \$ 283.070.740 | \$ 170,148,460 | \$ 247,936,890 | \$ 329,550,88 |
| 2030 | \$ 155,746,840 | \$ 221,788,980 | \$ 288,732,150 | \$ 173,551,430 | \$ 252,895,630 | \$ 336,141,90 |
| 2031 | \$ 158,861,780 | \$ 226,224,760 | \$ 294,506,790 | \$ 177,022,460 | \$ 257,953,540 | \$ 342,864,74 |
| 2032 | \$ 162,039,020 | \$ 230,749,260 | \$ 300,396,930 | \$ 180,562,910 | \$ 263.112.610 | \$ <u>349,722,03</u> |
| 2033 | \$ 165.279.800 | \$ 235,364,250 | \$ 306,404,870 | \$ 184,174,170 | \$ <u>268,374,860</u> | \$ 356,716,47 |
| 2034 | \$ 168,585,400 | \$ 240,071,540 | \$ 312,532,970 | \$ 187,857,650 | \$ 273,742,360 | \$ 363,850,80 |
| 2035 | \$ 170.271.250 | \$ 242,472,260 | \$ 315,658,300 | \$ 189,736,230 | \$ 276,479,780 | \$ 367,489,31 |
| 2036 | \$ 171.973.960 | \$ 244.896.980 | \$ 318.814.880 | \$ 191.633.590 | \$ 279,244,580 | \$ 371,164,20 |
| 2037 | \$ 173,693,700 | \$ 247,345,950 | \$ 322,003,030 | \$ 193,549,930 | \$ 282,037,030 | \$ 374,875,8 4 |
| 2038 | \$ 175.430.640 | \$ 249.819.410 | \$ 325.223.060 | \$ 195.485.430 | \$ 284.857.400 | \$ 378.624.60 |
| 2039 | \$ 177,184,950 | \$ 252,317,600 | \$ <u>328,475,290</u> | \$ 197,440,280 | \$ <u>287,705,970</u> | \$ <u>382,410,85</u> |
| 2040 | \$ 178,956,800 | \$ 254,840,780 | \$ <u>331,760,040</u> | \$ 199,414,680 | \$ 290,583,030 | \$ <u>386,234,96</u> |
| 2041 | \$ 180,746,370 | \$ 257,389,190 | \$ 335,077,640 | \$ 201,408,830 | \$ 293,488,860 | \$ 390,097,31 |
| 2042 | \$ 182,553,830 | \$ 259,963,080 | \$ 338,428,420 | \$ 203,422,920 | \$ 296,423,750 | \$ 393.998.28 |
| 2043 | \$ 184,379,370 | \$ <u>262,562,710</u> | \$ <u>341.812.700</u> | \$ 205,457,150 | \$ 299,387,990 | \$ <u>397.938.26</u> |

Table 12. Net Revenue

Table 12. A 30-year forecast of net revenue for both tolling scenarios using base toll rates of \$2, \$3, and \$4.

| Year | Toll I-5 Only Scenario net revenue | Toll I-5 and I-205 Scenario net revenue |
|------|------------------------------------|-----------------------------------------|
| | | |

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| | \$2 base toll | \$3 base toll | \$4 base toll | \$2 base toll | \$3 base toll | \$4 base toll |
|--------------|----------------|----------------|----------------|----------------|----------------|----------------------|
| <u>2013</u> | <u>\$102 m</u> | <u>\$142 m</u> | <u>\$188 m</u> | <u>\$113 m</u> | <u>\$163 m</u> | <u>\$220 m</u> |
| <u>2014</u> | <u>\$102 m</u> | <u>\$142 m</u> | <u>\$189 m</u> | <u>\$114 m</u> | <u>\$163 m</u> | <u>\$220 m</u> |
| <u>2015</u> | <u>\$102 m</u> | <u>\$149 m</u> | <u>\$189 m</u> | <u>\$114 m</u> | <u>\$172 m</u> | <u>\$220 m</u> |
| <u>2016</u> | <u>\$102 m</u> | <u>\$151 m</u> | <u>\$195 m</u> | <u>\$114 m</u> | <u>\$174 m</u> | <u>\$229 m</u> |
| <u>2017</u> | <u>\$111 m</u> | <u>\$159 m</u> | <u>\$199 m</u> | <u>\$124 m</u> | <u>\$183 m</u> | <u>\$231 m</u> |
| <u>2018</u> | <u>\$112 m</u> | <u>\$161 m</u> | <u>\$205 m</u> | <u>\$125 m</u> | <u>\$185 m</u> | <u>\$240 m</u> |
| <u>2019</u> | <u>\$113 m</u> | <u>\$168 m</u> | <u>\$214 m</u> | <u>\$125 m</u> | <u>\$194 m</u> | <u>\$251 m</u> |
| <u>2020</u> | <u>\$121 m</u> | <u>\$171 m</u> | <u>\$223 m</u> | <u>\$135 m</u> | <u>\$196 m</u> | <u>\$261 m</u> |
| <u>2021</u> | <u>\$123 m</u> | <u>\$178 m</u> | <u>\$227 m</u> | <u>\$136 m</u> | <u>\$205 m</u> | <u>\$263 m</u> |
| 2022 | <u>\$131 m</u> | <u>\$181 m</u> | <u>\$233 m</u> | <u>\$146 m</u> | <u>\$207 m</u> | <u>\$272 m</u> |
| 2023 | <u>\$133 m</u> | <u>\$188 m</u> | <u>\$243 m</u> | <u>\$147 m</u> | <u>\$216 m</u> | <u>\$283 m</u> |
| <u>2024</u> | <u>\$133 m</u> | <u>\$198 m</u> | <u>\$252 m</u> | <u>\$147 m</u> | <u>\$227 m</u> | <u>\$294 m</u> |
| 2025 | <u>\$141 m</u> | <u>\$201 m</u> | <u>\$262 m</u> | <u>\$157 m</u> | <u>\$229 m</u> | <u>\$305 m</u> |
| <u>2026</u> | <u>\$144 m</u> | <u>\$205 m</u> | <u>\$267 m</u> | <u>\$160 m</u> | <u>\$234 m</u> | <u>\$311 m</u> |
| 2027 | <u>\$147 m</u> | <u>\$209 m</u> | <u>\$272 m</u> | <u>\$164 m</u> | <u>\$238 m</u> | <u>\$317 m</u> |
| <u>2028</u> | <u>\$150 m</u> | <u>\$213 m</u> | <u>\$278 m</u> | <u>\$167 m</u> | <u>\$243 m</u> | <u>\$323 m</u> |
| <u>2029</u> | <u>\$153 m</u> | <u>\$217 m</u> | <u>\$283 m</u> | <u>\$170 m</u> | <u>\$248 m</u> | <u>\$330 m</u> |
| 2030 | <u>\$156 m</u> | <u>\$222 m</u> | <u>\$289 m</u> | <u>\$174 m</u> | <u>\$253 m</u> | <u>\$336 m</u> |
| <u>2031</u> | <u>\$159 m</u> | <u>\$226 m</u> | <u>\$295 m</u> | <u>\$177 m</u> | <u>\$258 m</u> | <u>\$343 m</u> |
| <u>2032</u> | <u>\$162 m</u> | <u>\$231 m</u> | <u>\$300 m</u> | <u>\$181 m</u> | <u>\$263 m</u> | <u>\$350 m</u> |
| <u>2033</u> | <u>\$165 m</u> | <u>\$235 m</u> | <u>\$306 m</u> | <u>\$184 m</u> | <u>\$268 m</u> | <u>\$357 m</u> |
| <u>2034</u> | <u>\$169 m</u> | <u>\$240 m</u> | <u>\$313 m</u> | <u>\$188 m</u> | <u>\$274 m</u> | <u>\$364 m</u> |
| 2035 | <u>\$170 m</u> | <u>\$243 m</u> | <u>\$316 m</u> | <u>\$190 m</u> | <u>\$277 m</u> | <u>\$368 m</u> |
| 2036 | <u>\$172 m</u> | <u>\$245 m</u> | <u>\$319 m</u> | <u>\$192 m</u> | <u>\$279 m</u> | <u>\$371 m</u> |
| 2037 | <u>\$174 m</u> | <u>\$247 m</u> | <u>\$322 m</u> | <u>\$194 m</u> | <u>\$282 m</u> | <u>\$375 m</u> |
| <u>2038</u> | <u>\$175 m</u> | <u>\$250 m</u> | <u>\$325 m</u> | <u>\$196 m</u> | <u>\$285 m</u> | <u>\$379 m</u> |
| <u>2039</u> | <u>\$177 m</u> | <u>\$252 m</u> | <u>\$329 m</u> | <u>\$197 m</u> | <u>\$288 m</u> | <u>\$382 m</u> |
| <u>2040</u> | <u>\$179 m</u> | <u>\$255 m</u> | <u>\$332 m</u> | <u>\$199 m</u> | <u>\$291 m</u> | <u>\$386 m</u> |
| <u>2041</u> | <u>\$181 m</u> | <u>\$257 m</u> | <u>\$335 m</u> | <u>\$201 m</u> | <u>\$294 m</u> | <u>\$390 m</u> |
| 2042 | <u>\$183 m</u> | <u>\$260 m</u> | <u>\$338 m</u> | <u>\$203 m</u> | <u>\$296 m</u> | <u>\$394 m</u> |
| <u>2043</u> | <u>\$184 m</u> | <u>\$263 m</u> | <u>\$342 m</u> | <u>\$206 m</u> | <u>\$299 m</u> | <u>\$398 m</u> |
| <u>Total</u> | \$4.5 billion | \$6.5 billion | \$8.4 billion | \$5.0 billion | \$7.4 billion | <u>\$9.8 billion</u> |

CONCLUSION

In reviewing Table 12 above, it can be seen that the net revenues for the \$2.00 base toll scenario (in 2004 dollars) <u>c</u>would range from 1021.9 million in 2013 to 184.4 million in 2043 for the Toll I-5 Only Scenario. This \$2.00 base toll <u>c</u>would generate revenues <u>sufficient to cover a project of the size anticipated for the I-5 Columbia River Crossing</u>. in the \$1 billion to \$1.5 billion range.

For the Toll I-5 and I-205 Scenario, net revenues <u>could be are</u>-somewhat higher, ranging from \$113-4 million in 2013 to \$20<u>6</u>5.5 million in 2043 with a \$2.00 base toll. Again, this toll appears to be a suitable match for <u>the proposed improvements</u>. <u>the relative capital size of \$1 billion to \$1.5 billion</u>.

The tables also indicate there is ample room to establish a higher toll rate for either scheme that is capable of generating additional net revenue, <u>depending</u>, and therefore able to fund a capital program greater than the \$1 billion to \$1.5 billion noted.

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